

UNCLASSIFIED

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PT01967

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PAGE 01 SARAJE 00934 261153Z  
ACTION DS-00

INFO	LOG-00	MFA-00	NP-00	AF-00	AMAD-00	ACQ-00	CIAE-00
	INL-00	EB-00	EUR-00	UTED-00	VC-00	TEDE-00	INR-00
	IO-00	LAB-01	VCE-00	NEA-00	DCP-01	NSAE-00	NSCE-00
	PC-01	P-00	SCT-00	IRM-00	SSO-00	SS-00	TEST-00
	ASDS-01	DSCC-00	DRL-02	NFAT-00	SAS-00	/006W	

-----7A9BB0 261154Z /38

O 261136Z MAR 02  
FM AMEMBASSY SARAJEVO  
TO SECSTATE WASHDC IMMEDIATE 9818  
INFO IFOR COLLECTIVE  
SECDEF WASHDC  
DIRFBI WASHDC  
AMEMBASSY CAIRO  
AMEMBASSY TEL AVIV  
AMEMBASSY ALGIERS  
GCC COLLECTIVE

UNCLAS SARAJEVO 000934

SENSITIVE BUT UNCLASSIFIED, HANDLE ACCORDINGLY

STATE FOR EUR (BOGUE), D (KAIDANOW), P (TEPPER), EUR/SCE  
(GREGORIAN), EB/ESC/ESP, S/CT, DS/OF/EUR

NSC FOR PITTMAN

VIENNA FOR LEGATT

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E.O. 12958: DECL: N/A  
TAGS: PTER, PGOV, PREL, ASEC, BK  
SUBJECT: BIH FEDERATION POLICE SEARCH BENEVOLENCE INTERNATIONAL

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POLICE RAID BENEVOLENCE INTERNATIONAL  
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1. (SBU) ON 19 MARCH BIH FEDERATION MINISTRY OF INTERIOR (FMUP)  
ANTI-TERRORISM POLICE SEARCHED EIGHT SITES INCLUDING TWO  
OFFICES, A STORAGE BUILDING AND FIVE RESIDENCES LINKED WITH THE  
CHICAGO-BASED BENEVOLENCE INTERNATIONAL FOUNDATION (BIF). (NOTE:  
BIF IN BOSNIA RECENTLY CHANGED ITS NAME FROM BENEVOLENCE

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INTERNATIONAL FOUNDATION TO BOSNIAN IDEAL FUTURE) NEARLY 100 LOCAL LAW ENFORCEMENT OFFICERS PARTICIPATED IN THE SIMULTANEOUS RAIDS. THE OPERATION WAS HEADED BY THE FMUP WITH LOCAL POLICE IN SARAJEVO AND ZENICA PROVIDING ASSISTANCE. ACCOMPANYING THE FMUP ANTI-TERRORISM POLICE WERE A SMALL NUMBER OF IPTF MONITORS AND OFFICIALS FROM THE U.S. MISSION, INCLUDING FBI, RSO, AND INS WHO OBSERVED THE OPERATION AT MULTIPLE LOCATIONS.

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TOYS OF TERROR  
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2. (SBU) IN ONE RESIDENCE, THE SEARCH TEAM FOUND THREE LOADED MP-5 SUBMACHINE GUNS, TWO HANDGUNS AND A BAG CONTAINING SKI MASKS. OTHER ITEMS SEIZED AT THE SITES INCLUDED THE FOLLOWING:

-- MILITARY MANUALS IN ARABIC SCRIPT AND ENGLISH ON A VARIETY OF  
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SUBJECTS, NOTABLY IMPROVISED EXPLOSIVE DEVICES, MORTARS AND MISSILES, SMALL ARMS, ARMORED VEHICLES, MILITARY PATROL TACTICS AND MOUNTAIN COMBAT.

-- REPORTS ORIGINATING FROM THE BIH EMBASSY IN KUWAIT,  
CLASSIFIED AS "TOP SECRET."

-- SEVERAL IDENTITY DOCUMENTS IN DIFFERENT NAMES, WITH PHOTOS SHOWING THE SAME INDIVIDUAL (THESE INCLUDED ONE PASSPORT AND A WEAPONS PERMIT).

-- LISTS OF NAMES WITH TELEPHONE NUMBERS, ADDRESSES, ETC. IN ARABIC SCRIPT, AS WELL AS OTHER LANGUAGES.

-- BUSINESS CARDS FOR THE BIF CHAIRMAN AND OTHERS BASED IN THE U.S.

-- SEVERAL COMPUTER HARD DRIVES WHICH WERE TAKEN BY THE FMUP FOR FURTHER ANALYSIS.

-----  
TOO MANY SECRETS  
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3. (SBU) FMUP DETAINED TWO INDIVIDUALS, SAID TO BE MANAGERS OF THE TWO BIF OFFICES. ONE OF THEM, MUNIB ZAHIRAGIC, IS REPORTEDLY AN EX-EMPLOYEE OF A BOSNIAN FEDERATION INTELLIGENCE AGENCY (BAID). MINISTRY OFFICIALS SAID THAT THEY EXPECTED TO FILE CHARGES AGAINST THE TWO, RELATED AT MINIMUM TO ILLEGAL POSSESSION OF WEAPONS AND FRAUDULENT DOCUMENTS, AS WELL AS

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SECURITY VIOLATIONS RELATED TO THE CLASSIFIED REPORTS.  
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ACCORDING TO ANOTHER SOURCE, THE FMUP ALSO DETAINED THE FATHER-  
IN-LAW OF ONE OF THE MANAGERS FOR QUESTIONING.

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COMMENT  
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4. (SBU) THE ACTION AGAINST BIF WAS INITIATED AT THE REQUEST OF  
THE USG, FOLLOWING STANDARD PROCEDURES FOR INTERNATIONAL LEGAL  
ASSISTANCE, AND BASED ON EVIDENCE PROVIDED BY THE FBI, WHOSE TDY  
REPRESENTATIVES IN SARAJEVO HAD BEEN WORKING CLOSELY WITH THE  
FMUP TO PREPARE THE LEGAL GROUNDS FOR THE RAIDS AND TO MAKE THE  
OPERATIONAL PLANS FOR THE RAIDS. THE RAIDS WERE WELL  
COORDINATED, AND COOPERATION BETWEEN THE BOSNIAN AUTHORITIES,  
IPTF AND U.S. MISSION WAS EFFECTIVE.

5. (U) DETAILS ON THE EVIDENCE COLLECTED IN THE RAIDS, RESULTING  
CRIMINAL CHARGES AND RELATED FINDINGS WILL BE REPORTED THROUGH  
SEPARATE CHANNELS.

BOND

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PAGE 01            STATE    080686    292347Z  
ORIGIN L-00

INFO	LOG-00	AID-00	A-00	CA-01	CCO-00	CG-00	CIAE-00
	COME-00	CTME-00	DODE-00	DOEE-00	DOTE-00	SRPP-00	DS-00
	EAP-00	EB-00	EUR-00	E-00	FAAE-00	FBIE-00	VC-00
	TEDE-00	INR-00	INSE-00	JUSE-00	M-00	AC-01	NRCE-00
	NSAE-00	NSCE-00	OCS-03	PA-00	PM-00	PRS-00	ACE-00
	P-00	SCT-00	SS-00	TRSE-00	USIE-00	USSS-00	SA-00
	DTC-00	PMB-00	DSCC-00	G-00	SAS-00	/005R	

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SOURCE: KODAKA.029093

DRAFTED BY: L/EB:HDAS;EB/ESC/ESPPBWILLIAMSON -- 04/29/02 7-0805

APPROVED BY: EB:EAWAYNE

EB/ESC:ABORG    EB/ESC/ESP:GGLASS    S/CT:PMASON

EUR/CACEN:DLU    EAP/CM:DSHIELDS    EUR/RUS:TRICHARDSON

SA/PAB:PDHILLON    EUR/SCE:DNYSTROM    E:JDUNCAN (INFO)

DOJ:ASZUBIN    P:SBRYANT

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O 292316Z APR 02

FM SECSTATE WASHDC

TO AMEMBASSY BEIJING IMMEDIATE

AMEMBASSY DUSHANBE IMMEDIATE

AMEMBASSY MOSCOW IMMEDIATE

AMEMBASSY BAKU IMMEDIATE

AMEMBASSY ISLAMABAD IMMEDIATE

AMEMBASSY SARAJEVO IMMEDIATE

INFO TREASURY DEPT WASHDC IMMEDIATE 0000

DEPT OF JUSTICE WASHDC IMMEDIATE

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PAGE 02            STATE    080686    292347Z

C O N F I D E N T I A L STATE 080686

E.O. 12958: DECL: 04/29/10

TAGS: ETTC, EFIN, PTER

SUBJECT: TERRORISM FINANCE: INFORMATION REQUESTED ON  
BENEVOLENCE INTERNATIONAL FOUNDATION (BIF) ACTIVITIES(U) CLASSIFIED BY A/S E. ANTHONY WAYNE BASED UPON E.O.  
12958 REASONS 1.5(B) AND (D).

1. (U) ACTION REQUEST -- PARAGRAPH 3.

2. (C) IN DECEMBER 2001, TREASURY'S OFFICE OF FOREIGN

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ASSETS CONTROL (OFAC) BLOCKED THE ASSETS OF THE BENEVOLENCE INTERNATIONAL FOUNDATION (BIF), A U.S.-BASED MUSLIM CHARITY, PURSUANT TO THE INTERNATIONAL EMERGENCY ECONOMIC POWERS ACT (IEEPA) AND EXECUTIVE ORDER 13224 (TERRORISM FINANCE) PENDING INVESTIGATION OF ITS TIES TO TERRORISM. BIF HAS NOW SUED THE USG ALLEGING THAT THE BLOCKING WAS OUTSIDE OF USG'S STATUTORY AUTHORITY AND UNCONSTITUTIONAL. TO ASSIST IN LITIGATING THIS CASE, DOJ AND OFAC HAVE MADE BROAD REQUESTS FOR INFORMATION REGARDING BIF'S ACTIVITIES OVERSEAS AND SOURCES OF FUNDING. IN PARTICULAR, OFAC HAS GENERALLY REQUESTED ANY INFORMATION AVAILABLE REGARDING THE SOURCES OF FUNDING FOR ANY OF THE ACTIVITIES/ENTITIES DESCRIBED BELOW AND AN ESTIMATE OF THE PERCENTAGE OF FUNDING FOR THE ACTIVITIES/ORGANIZATIONS THAT COMES FROM BIF. DOJ COUNSEL HAS ALSO REQUESTED ANY GENERAL INFORMATION ON BIF'S ACTIVITIES, AND MORE SPECIFICALLY, ANY INFORMATION REGARDING THE ORGANIZATION'S ACTIVITIES ABROAD, IN ORDER

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TO VERIFY THE ACCURACY OF DECLARATIONS MADE BY SEVERAL BIF OFFICIALS REGARDING ITS ACTIVITIES. SPECIFICALLY, BIF HAS ACTIVITIES IN A NUMBER OF COUNTRIES, INCLUDING BOSNIA, TAJIKISTAN, RUSSIA, AZERBAIJAN AND CHINA. FYI: OFAC HAS ALSO RECENTLY FORWARDED TO STATE FOR FOREIGN POLICY GUIDANCE A LICENSE APPLICATION FROM BIF SEEKING AUTHORIZATION TO USE BLOCKED FUNDS TO COVER CERTAIN OPERATING EXPENSES FOR ITS ACTIVITIES ABROAD.

3. (SBU) ACTION ADDRESSEE POSTS ARE REQUESTED TO PROVIDE BY MAY 3 VIA IMMEDIATE FRONT CHANNEL CABLE ANY INFORMATION THEY MAY HAVE ABOUT BIF ACTIVITIES AND SOURCES OF FUNDING IN HOST COUNTRY. POST SHOULD NOT REPEAT NOT CONTACT HOST GOVERNMENTS WITH RESPECT TO THIS REQUEST. REPLY CABLE SHOULD BE SLUGGED FOR L/EB, EB/ESC/ESP, S/CT, AND THE APPROPRIATE REGIONAL BUREAU. ALL AVAILABLE INFORMATION, INCLUDING CLASSIFIED INFORMATION -- IF POSSIBLE, SHOULD BE SOUGHT AND PROVIDED. UNDER RECENT AMENDMENTS TO IEEPA CONTAINED IN THE USA PATRIOT ACT, CLASSIFIED INFORMATION MAY BE PRESENTED TO THE JUDGE ON AN EX PARTE, IN CAMERA BASIS.

4. (C) BASED ON AVAILABLE INFORMATION, THE FOLLOWING IS A BRIEF SYNOPSIS OF BIF'S INTERNATIONAL OPERATIONS AND ACTIVITIES:

TAJIKISTAN: BIF OPERATES A TB HOSPITAL, POSSIBLY IN DUSHANBE, AND AN ORPHANAGE IN THE CITY OF GHARM IN THE KARATEGIN VALLEY OF CENTRAL TAJIKISTAN, AND HAS DESCRIBED THESE OPERATIONS IN DECLARATIONS FILED WITH THE COURT.

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PAKISTAN: BIF HAS THREE STAFF PEOPLE IN PESHAWAR, PAKISTAN  
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WHO ADMINISTER AN ORPHAN SPONSORSHIP PROGRAM, AND OFFICES  
IN ISLAMABAD.

BOSNIA: DOJ COUNSEL WOULD LIKE ANY INFORMATION RELATING TO  
THE RAID ON THE OFFICES OF BOSNIAN IDEAL FUTURE (A BOSNIAN  
ALIAS FOR BENEVOLENCE INTERNATIONAL FOUNDATION) BY THE  
BOSNIAN POLICE, INCLUDING US PARTICIPATION AND REQUESTS  
RELATED TO THE RAID, INFORMATION GATHERED DURING THE RAID,  
EFFECTS OF THE RAID, AS WELL AS ANY OTHER INFORMATION  
REGARDING ITS ACTIVITIES IN BOSNIA. ACCORDING TO BIF'S  
SUBMISSIONS, IT RUNS THE "BENEVOLENCE EDUCATION CENTER  
SARAJEVO" WHICH PROVIDES COMPUTER AND LANGUAGE COURSES AND  
INTERNET ACCESS; THE ILIJAS SEWING CENTER WHICH PROVIDES  
SEWING/TAILORING CLASSES; THE ZENICA DENTAL CLINIC FOR  
CHILDREN; THE GAZI-HUSREFBEG MEDRESA IN SARAJEVO, WHICH IS  
A SECONDARY SCHOOL AND DENTAL CLINIC; AND IT PAYS FOR  
ASSISTANCE TO ONE PART-TIME NURSE TO PROVIDE ASSISTANCE TO  
THE ELDERLY.

AZERBAIJAN: BIF HAS AN OFFICE IN BAKU, WHERE IT RUNS THE  
BENEVOLENCE INTERNATIONAL COMPUTER CENTER (BICC) PROVIDING  
COMPUTER AND LANGAUGE COURSES FOR THE LOCAL POPULATION.  
IT ALSO OPERATES AN ORPHANAGE IN THE INDUSTRIAL TOWN OF  
SUMGAIT FOR OVER 500 CHILDREN AND AN ORPHAN SPONSORSHIP  
PROGRAM.

GEORGIA: BIF HAS REGIONAL OFFICES IN DUISI AND TBLISI, BUT  
IT IS UNCLEAR WHAT ITS ACTIVITIES ARE.

CHINA: UNCLEAR WHAT BIF'S ACTIVITIES ARE, BUT IT APPEARS  
THAT BIF MAINTAINS AN OFFICE IN LANZHOU.

RUSSIA: BIF HAS AN OFFICE IN MOSCOW TO COORDINATE  
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ACTIVITIES IN DAGESTAN, INGUSHETIA AND CHECHNYA. BIF  
FUNDS THE CHARITY WOMEN'S HOSPITAL IN MAHACHKALA,  
DAGHESTAN. IN ADDITION, IT PROVIDES MEDICAL ASSISTANCE  
AND OTHER RELIEF SERVICES TO CHECHEN REFUGEES IN  
INGUSHETIA THROUGH A MOBILE AMBULATORY SERVICE, RUNS AN  
ORPHANAGE AND A SCHOOL IN THE AKI-YURT CAMP. IT HAS ALSO  
SUBMITTED A DECLARATION RELATING TO ITS ACTIVITIES IN  
THESE LOCATIONS.  
POWELL

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PAGE 01       BAKU 00768 031323Z  
ACTION EUR-00

INFO	LOG-00	NP-00	AID-00	CIAE-00	CIP-00	COME-00	CTME-00
	INL-00	DODE-00	DOEE-00	PERC-00	SRPP-00	DS-00	EB-00
	OIGO-00	E-00	FBIE-00	TEDE-00	INR-00	LAB-01	L-00
	M-00	DCP-01	NSAE-00	NSCE-00	OES-01	OMB-01	PM-00
	SCT-00	SSO-00	SS-00	STR-00	TRSE-00	T-00	USIE-00
	SA-00	ASDS-01	ECA-00	IIP-00	PMB-00	DSCC-00	DRL-02
	NFAT-00	SAS-00	/007W				

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O 031301Z MAY 02  
FM AMEMBASSY BAKU  
TO SECSTATE WASHDC IMMEDIATE 8725

C O N F I D E N T I A L BAKU 000768

FOR EUR/CACEN, L/EB, EB/ESC/ESP AND S/CT

E.O. 12958: DECL: 05/02/12  
TAGS: ETTC, EFIN, PTER, AJ  
SUBJECT: TERRORISM FINANCE - BENEVOLENCE INTERNATIONAL  
FOUNDATION ACTIVITIES

REF: STATE 80686

(U) CLASSIFIED BY: AMBASSADOR ROSS WILSON, REASON 1.5(B,D).  
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PAGE 02       BAKU 00768 031323Z

1. (C) ALTHOUGH BENEVOLENCE INTERNATIONAL FOUNDATION IS LISTED IN LOCAL NGO DIRECTORIES AND USAID STAFF WHO HAVE SERVED HERE FOR SEVERAL YEARS ARE GENERALLY AWARE OF THE ORGANIZATION, POST HAS BEEN UNABLE TO CONFIRM SPECIFIC BIF ACTIVITIES OR SOURCES OF FUNDING FOR BIF'S OPERATIONS IN AZERBAIJAN. LOCAL EMBASSY STAFF WHO WENT TO THE ADDRESS LISTED IN LOCAL NGO DIRECTORIES AS THE BIF COMPUTER TRAINING CENTER FOUND A UNDP SCIENTIFIC AND TRAINING CENTER. WE LATER CONFIRMED THAT THE UNDP CENTER HAD BEEN OPERATING IN THIS LOCATION FOR SEVERAL YEARS AND HAD NO CONNECTION WITH BIF. EMBASSY OFFICERS ARE FAMILIAR, HOWEVER, WITH BIF'S CENTRAL OFFICE LOCATED IN DOWNTOWN BAKU.

2. (U) LOCAL MEDIA HAVE EXTENSIVELY COVERED THE BLOCKING



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OF ASSETS OF BIF IN THE U.S. LOCAL RUSSIAN-LANGUAGE PAPER EKHO RAN A FRONT-PAGE STORY ON THE CASE, INCLUDING AN INTERVIEW WITH BIF'S LOCAL ADMINISTRATOR MUSLIM QULIYEV. QULIYEV DENIED THAT BIF HAD ANY CONTACTS WITH AL QAIDA AND SAID IT WAS A HUMANITARIAN ORGANIZATION WHICH HAD BEEN ACTIVE IN AZERBAIJAN SINCE 1994, COORDINATING ITS ACTIVITIES THROUGH THE AZERBAIJAN STATE COMMITTEE FOR REFUGEES. THE ARTICLE ALSO QUOTED A MINISTRY OF NATIONAL SECURITY PRESS SERVICE OFFICIAL, ARAZ QURBANOV, WHO STATED THAT GOAJ INTELLIGENCE SERVICES WERE COOPERATING WITH OTHER INTELLIGENCE SERVICE TO COMBAT INTERNATIONAL TERRORISM, BUT ADDED THT NO SERIOUS VIOLATIONS IN THE ACTIVITY OF BIF IN AZERBAIJAN HAD BEEN OBSERVED.

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B7(C)PAGE 01 TBILIS 00750 01 OF 03 181125Z  
ACTION DS-00

INFO	LOG-00	MFA-00	NP-00	CIAE-00	INL-00	USNW-00	SRPP-00
	EUR-00	OIGO-00	UTED-00	VC-00	TEDE-00	INR-00	VCE-00
	DCP-01	NSAE-00	PC-01	IRM-00	TEST-00	ASDS-01	CRYE-00
	DSCC-00	CCR-01	SAS-00	/004W			

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R 181047Z MAR 02  
FM AMEMBASSY TBILISI  
TO AMEMBASSY [REDACTED]  
INFO SECSTATE WASHDC 8574  
AMEMBASSY BAKU

B7(C)

UNCLAS SECTION 01 OF 03 TBILISI 000750

[REDACTED]

E.O. 12958: N/A  
TAGS: OTRA, ASEC, KCRM, GG  
SUBJECT: COUNTRY CLEARANCE APPROVAL FOR [REDACTED]  
[REDACTED]

REF: ANKARA 02144

1. AMEMBASSY TBILISI WELCOMES FBI [REDACTED]

GRANTS COUNTRY CLEARANCE TO POST FROM  
MARCH 21 - 23, 2002.

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2. POST UNDERSTANDS THAT THE PURPOSE OF THE VISIT IS  
TO HOLD MEETINGS WITH AMEMBASSY TBILISI AND LOCAL LAW  
ENFORCEMENT OFFICIALS REGARDING THE GIORGI SANAIA AND  
BENEVOLENCE INTERNATIONAL FOUNDATION CASES.

3. THE REGIONAL SECURITY OFFICER (RSO) REQUESTS AN IN-  
BRIEF UPON ARRIVAL. AN OUT-BRIEF WITH THE CHARGE' IS  
SCHEDULED ON MARCH 22, 2002  
AT 4:00 P.M.

THE CONTROL OFFICER IS GREGORY P. OLMSTEAD, REGIONAL  
SECURITY OFFICER, (995 32) 98 99 67, X4177.

4. POST UNDERSTANDS THE TRAVELER WILL HANDLE ALL

UNITED STATES DEPARTMENT OF STATE  
REVIEW AUTHORITY: CHARLES L DARIS  
DATE/CASE ID: 03 JUN 2009 200601889

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TRANSPORTATION AND ACCOMMODATIONS FOR THIS VISIT.

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5. ALL OFFICIAL VISITORS TRAVELING TO GEORGIA WHO PLAN TO SPEND AN EXTENDED PERIOD OF TIME OUTSIDE OF TBILISI ARE STRONGLY URGED TO CONTACT THE RSO FOR RECENT THREAT INFORMATION OR TO SCHEDULE A SECURITY BRIEFING UPON ARRIVAL.

6. PLEASE BEAR IN MIND THAT POST CASH RESOURCES ARE LIMITED AND SHORT-TERM TRAVELERS SHOULD BRING AS MUCH CASH AS THEY ANTICIPATE NEEDING DURING THEIR STAY IN GEORGIA. GEORGIA IS LARGELY A CASH-ONLY ECONOMY. OTHER THAN A VERY FEW ESTABLISHMENTS, CREDIT CARDS ARE NOT ACCEPTED. TRAVELERS' CHECKS MAY BE CASHED AT A LIMITED NUMBER OF LOCATIONS.

7. TRANSPORTATION: IF REQUESTED, MEET, GREET AND  
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TRANSPORT SERVICES ARE AVAILABLE AT THE AIRPORT FOR A CHARGE OF \$20 PER PERSON. THESE CHARGES WILL BE COLLECTED AT THE TIME OF SERVICE IN DOLLARS. TRAVELERS SHOULD BE SURE TO OBTAIN A RECEIPT AT THE TIME OF PAYMENT. IF NO RECEIPT IS OFFERED, YOU ARE TO REFUSE PAYMENT AND CONTACT THE GSO UPON CHECKING IN AT THE EMBASSY. ADDITIONAL TRANSPORTATION NEEDS MAY BE COORDINATED THROUGH YOUR CONTROL OFFICER.

8. REGISTRATION: ALL TEMPORARY VISITORS TO THE EMBASSY ARE REQUIRED TO REGISTER WITH THE ADMINISTRATIVE OFFICE ON THE FIRST BUSINESS DAY FOLLOWING ARRIVAL IN GEORGIA.

VISAS

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9. VISITORS SHOULD OBTAIN A VISA FOR GEORGIA AT THE GEORGIAN EMBASSY IN WASHINGTON OR OTHER GEORGIAN CONSULATE ABROAD TO WHICH YOU MAY HAVE ACCESS. IF NO CONSULATE IS AVAILABLE TO YOU OR WHEN TIME DOES NOT PERMIT OBTAINING A VISA BEFORE DEPARTURE, IT IS POSSIBLE TO APPLY FOR A SINGLE ENTRY VISA AT THE TBILISI AIRPORT AFTER ARRIVAL. TRAVELERS HOLDING DIPLOMATIC PASSPORTS WISHING TO OBTAIN VISAS AT THE AIRPORT MUST NOTIFY THE EMBASSY ADMINISTRATIVE SECTION SEVEN DAYS PRIOR TO ARRIVAL IN ORDER TO PROVIDE ADEQUATE NOTICE TO THE MFA CONSULAR AFFAIRS DEPARTMENT. IN ORDER TO OBTAIN A GEORGIAN DIPLOMATIC VISA UPON ARRIVAL, TRAVELERS SHOULD PROVIDE THE EMBASSY ADMINISTRATIVE SECTION WITH THEIR PASSPORT INFORMATION,

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ARRIVAL DATE AND FLIGHT NUMBER.

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TIPS FOR TRAVELERS  
-----10. THE FOLLOWING IS USEFUL INFORMATION FOR TRAVELERS  
TO GEORGIA:--- WELCOME KIT: THE U.S. EMBASSY WELCOME KIT IS  
AVAILABLE ON THE INTERNET AT THE FOLLOWING ADDRESS:  
[HTTP://GEORGIA.NET.GE/USEMBASSY/WELCOME.HTML](http://GEORGIA.NET.GE/USEMBASSY/WELCOME.HTML)

--- SECURITY:

A) TBILISI IS RATED AS A CRITICAL CRIME THREAT POST.  
ALL AMERICANS VISITING TBILISI ARE ADVISED TO BE  
CAUTIOUS WHILE TRAVELING AROUND TOWN DURING THE DAY AND  
NOT/NOT TO WALK ALONE AFTER DARK IN THE CITY.  
INCIDENTS OF PICK POCKETING, PURSE SNATCHING, AND  
CELLPHONE THEFT REMAIN COMMON. AFTER DARK, ALL  
PERSONNEL VISITING TBILISI SHOULD USE PERSONAL CARS OR  
TAXIS DOOR-TO-DOOR. AMERICANS SHOULD TRAVEL IN PAIRS  
OR GROUPS AND EXERCISE COMMON SENSE SECURITY

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ACTION DS-00

INFO	LOG-00	MFA-00	NP-00	CIAE-00	INL-00	USNW-00	SRPP-00
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	DCP-01	NSAE-00	PC-01	IRM-00	TEST-00	ASDS-01	CRYE-00
	DSCC-00	CCR-01	SAS-00	/004W			

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R 181047Z MAR 02  
FM AMEMBASSY TBILISI  
TO AMEMBASSY   
INFO SECSTATE WASHDC 8575  
AMEMBASSY BAKU

UNCLAS SECTION 02 OF 03 TBILISI 000750

E.O. 12958: N/A

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TAGS: OTRA, ASEC, KCRM, GG

SUBJECT: COUNTRY CLEARANCE APPROVAL FOR [REDACTED]

PRECAUTIONS. DURING FALL 2000 AMERICANS WALKING ALONE IN THE CITY AFTER DARK WERE PERIODIC VICTIMS OF VIOLENT BEATINGS ASSOCIATED WITH ROBBERIES. IT IS FURTHER RECOMMENDED THAT A FLUENT RUSSIAN OR GEORGIAN SPEAKER ACCOMPANY EACH VISITOR WHILE TRAVELING. WHILE THERE IS NO INDICATION THAT CRIME AS A WHOLE IS INCREASING IN TBILISI, AMERICANS MUST BE AWARE OF THE GREAT DISPARITY

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IN AFFLUENCE BETWEEN THEMSELVES AND MOST GEORGIANS.  
WESTERNERS ARE PERCEIVED AS BEING RICH AND ARE  
THEREFORE LUCRATIVE TARGETS FOR CRIME.

B) THERE ARE CURRENTLY NO DIRECT THREATS OF TERRORISM AGAINST AMERICANS IN GEORGIA. HOWEVER, ALL VISITORS SHOULD BE AWARE OF THE POTENTIAL FOR TERRORIST ACTIVITIES IN GEORGIA DUE TO ITS CLOSE PROXIMITY TO AREAS OF TERRORIST ACTIVITY, AND THE FACT THAT IT IS A KNOWN TRANSIT POINT FOR TERRORIST GROUPS EN ROUTE TO THESE AREAS. AS ALWAYS, THE EMBASSY ADVISES ALL AMERICAN CITIZENS TO BE AWARE OF THEIR SURROUNDINGS AT ALL TIMES. AMERICANS SHOULD AVOID GOING OUT ALONE, AND SHOULD LEAVE INFORMATION WITH FRIENDS OR EMBASSY STAFF ABOUT THEIR WHEREABOUTS. TRAVEL TO PARTS OF GEORGIA OUTSIDE OF TBILISI SHOULD BE CLEARED WITH THE RSO OFFICE IN ADVANCE. ALL OFFICIAL VISITORS TRAVELING TO GEORGIA WHO PLAN TO SPEND AN EXTENDED PERIOD OF TIME OUTSIDE OF TBILISI ARE STRONGLY URGED TO CONTACT THE RSO FOR RECENT THREAT INFORMATION OR TO SCHEDULE A SECURITY BRIEFING UPON ARRIVAL.

C) ALL TDY PERSONNEL AND VISITORS TO GEORGIA SHOULD REMAIN VIGILANT AND REPORT ANY SUSPICIOUS ACTIVITY TO THE RSO. AMERICANS NEEDING POLICE OR MEDICAL HELP SHOULD CONTACT THE EMBASSY EMERGENCY NUMBER, 92 28 32, AT ANY TIME, 24 HOURS PER DAY FOR ASSISTANCE.

D) TRAVEL IN THE SEPARATIST-CONTROLLED REGION OF ABKHAZIA REMAINS DANGEROUS. THERE HAS BEEN AN INCREASE IN TERRORIST ACTIVITY IN THE REGION WITH RECENT

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OUTBREAKS OF FIGHTING, INCLUDING ATTACKS ON  
INTERNATIONAL OBSERVERS. AT PRESENT THE SITUATION IS

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UNSAFE AND AMERICANS ARE URGED TO AVOID ANY TRAVEL TO THE AREA.

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E) FOR THE MOST CURRENT SECURITY INFORMATION, PLEASE SEE THE EMBASSY TBILISI WEBSITE NOTED IN PARAGRAPH 10.

--- MONEY: TBILISI IS LARGELY A CASH ECONOMY. CREDIT CARDS AND TRAVELERS' CHECKS ARE NOT ACCEPTED IN MOST PLACES. IN ADDITION, OLD, TORN, SMALL DENOMINATION OR DEFACED DOLLAR BILLS CANNOT BE USED IN GEORGIA. THE EXCHANGE RATE FOR TODAY IS USD 1 EQUALS LARI 2.06. DOLLARS CAN BE EXCHANGED FOR LOCAL CURRENCY (LARI) AT BANKS AND/OR CURRENCY EXCHANGE BOOTHS.

--- CUSTOMS: ALL TRAVELERS WITHOUT DIPLOMATIC PASSPORTS MUST COMPLETE A CUSTOMS DECLARATION FORM (AVAILABLE AT THE PASSPORT CHECK AREA) AFTER ARRIVAL AT THE TBILISI AIRPORT. FAILURE TO DO SO MAY RESULT IN PROBLEMS WITH CUSTOMS WHEN LEAVING THE COUNTRY. TO AVOID PROBLEMS WITH CUSTOMS WHEN DEPARTING THE COUNTRY, THE EMBASSY RECOMMENDS THE FOLLOWING:

A) BEARERS OF OFFICIAL AND REGULAR PASSPORTS SHOULD IDENTIFY JEWELRY, CURRENCY AND ANY ART OR ARTIFACTS THAT YOU CARRY INTO THE COUNTRY ON THE CUSTOMS DECLARATION FORM UPON ARRIVAL.

B) IF YOU PURCHASE ART, CARPETS OR ARTIFACTS WHILE IN GEORGIA, OBTAIN A CERTIFICATE FROM THE MINISTRY OF  
UNCLASSIFIED

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CULTURE WHICH DESCRIBES THE OBJECT, ASSESSES ITS VALUE AND PROVIDES PERMISSION TO EXPORT IT FROM GEORGIA.

--- PACKING: TRAVELERS SHOULD BRING ESSENTIAL MEDICATIONS, TOILETRIES, OR FOOD SUPPLIES. COMPUTERS ARE AVAILABLE IN THE EMBASSY. HOWEVER, DISKETTES MAY NOT BE BROUGHT INTO THE EMBASSY OR USED ON EMBASSY EQUIPMENT. AS A PRECAUTION AGAINST VIRUS INFECTION, POST ASKS VISITORS TO BRING HARD COPIES OF WORKING MATERIALS SO THAT THEY CAN BE SCANNED AND THEN EDITED ELECTRONICALLY.

--- MEDICAL: VISITORS ARE STRONGLY ENCOURAGED TO ENSURE THAT IMMUNIZATIONS ARE CURRENT, INCLUDING VACCINE FOR HEPATITIS A. THE US CENTER FOR DISEASE CONTROL RECOMMENDS A TETANUS/DIPHTHERIA BOOSTER WITHIN THE LAST 5 YEARS. PRE-EXPOSURE RABIES IS RECOMMENDED FOR ANY JOGGER OR TDYER WHO WILL BE IN TBILISI FOR MORE THAN 2-

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3 WEEKS. RABIES IS AN ONGOING PROBLEM DUE TO THE LARGE  
NUMBER OF STREET DOGS AND THE INABILITY OF THE LOCAL  
HEALTH SYSTEM TO PROVIDE IMMUNIZATIONS. IT IS  
RECOMMENDED THAT YOU CARRY A COPY OF YOUR IMMUNIZATION

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ACTION DS-00

INFO	LOG-00	MFA-00	NP-00	CIAE-00	INL-00	USNW-00	SRPP-00
	EUR-00	OIGO-00	UTED-00	VC-00	TEDE-00	INR-00	VCE-00
	DCP-01	NSAE-00	PC-01	IRM-00	TEST-00	ASDS-01	CRYE-00
	DSCC-00	CCR-01	SAS-00	/004W			

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R 181047Z MAR 02  
FM AMEMBASSY TBILISI  
TO AMEMBASSY [REDACTED]  
INFO SECSTATE WASHDC 8576  
AMEMBASSY BAKU

UNCLAS SECTION 03 OF 03 TBILISI 000750

[REDACTED]

E.O. 12958: N/A  
TAGS: OTRA, ASEC, KCRM, GG  
SUBJECT: COUNTRY CLEARANCE APPROVAL FOR [REDACTED]  
[REDACTED]

RECORD WITH YOU.

--- CONTACT INFORMATION: THE EMBASSY TELEPHONE NUMBERS,  
995-32-989967 AND 995-32-989968, CAN BE REACHED 24  
HOURS A DAY. IN ADDITION, THE POST OPERATOR CAN BE  
REACHED VIA THE WASHINGTON TIE LINE AT 997-0000 FROM  
0800 TO 2300 LOCAL TIME. THE EMBASSY HAS TWO FAX

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PAGE 02 TBILIS 00750 03 OF 03 181126Z  
NUMBERS, 995-32-933759 OR 995-32-001012.

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ORIGIN EUR-00

INFO	LOG-00	NP-00	AF-00	AMAD-00	ACQ-00	CIAE-00	C-00
	DIM-00	DODE-00	DS-00	EB-00	VC-00	TEDE-00	INR-00
	IO-00	L-00	VCE-00	DCP-01	NSAE-00	PC-01	IRM-00
	TRSE-00	DSCC-00	CCR-01	SAS-00	SWCI-00	/003R	

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SOURCE: KODAKA.027040

DRAFTED BY: EUR/SCE:RAFFI GREGORIAN:RG -- 03/27/02 647-4195

APPROVED BY: EUR/SCE:JBENTON

EUR/SCE:LMILLER    EUR/SCE:DNYSTROM

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FM SECSTATE WASHDC

TO AMEMBASSY SARAJEVO IMMEDIATE

AMEMBASSY BELGRADE IMMEDIATE

AMEMBASSY BERLIN IMMEDIATE

INFO AMCONSUL MUNICH IMMEDIATE

RELEASED IN PART  
B6

C O N F I D E N T I A L STATE 057841

NOFORN

E.O. 12958: DECL: 3/26/07

TAGS: PREL, OTRA, BK, SR

SUBJECT: COUNTRY CLEARANCE REQUEST FOR [REDACTED]

B6

REF: (A) SYLVESTER-PROSPER TELCON, (B) 3/21 BUTMIR PLANNING  
SESSION, (C) GREGORIAN-BOND E-MAIL

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CLASSIFIED BY EUR/SCE DEPUTY RAFFI GREGORIAN, REASON 1.5  
(A), (B), (C) AND (D)

1. (U) DEPARTMENT REQUESTS COUNTRY CLEARANCE FOR DEPT OF  
TREASURY OFFICE OF FOREIGN ASSETS CONTROL (OFAC) SENIOR  
SANCTIONS COORDINATOR [REDACTED] FOR BILATERAL  
SANCTIONS CONSULTATIONS DURING WEEK OF APRIL 1-6, 2002 IN  
BOSNIA AND HERZEGOVINA AND THE FRY.

B6

2. (C) SARAJEVO: PER REFS A-C, APRIL 1-3 [REDACTED] WILL MEET  
WITH US JTF OFFICIALS TO DISCUSS PIFWC FINANCIAL SANCTIONS  
ISSUES AS APPROVED BY DEPUTIES AND SFOR COMMANDER GENERAL  
SYLVESTER. BECAUSE OF OFAC RESPONSIBILITY FOR ACTION ON

UNITED STATES DEPARTMENT OF STATE  
REVIEW AUTHORITY: ARCHIE M BOLSTER  
DATE/CASE ID: 19 AUG 2011 200601889

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TERRORIST ASSETS, DEPT. ALSO REQUESTS EMBASSY ARRANGE JTF AND EMBASSY BRIEFINGS RELATED TO ASSETS OF GLOBAL RELIEF FOUNDATION, BENEVOLENCE INTERNATIONAL FOUNDATION, AND SAUDI HIGH COMMISSION FOR RELIEF. REQUEST MEET/TRANSPORT TO/FROM AIRPORT AND RESERVATION AT HOTEL EUROPE OR HOLIDAY INN.

SFOR/JTF POINT OF CONTACT IS [REDACTED]  
[REDACTED]

3. (U) IF POSSIBLE, [REDACTED] WOULD APPRECIATE BRIEF MEETINGS WITH AMBASSADOR BOND AND AMBASSADOR HAYS OF OHR DURING SARAJEVO VISIT.

4. (C) BELGRADE: APRIL 4-5 [REDACTED] WOULD LIKE TO MEET WITH DUSAN LALIC OF THE NBY LEGAL DEPARTMENT, ALEXANDER RADOVIC OF THE SERBIA REVENUE AGENCY AND VESNA DZINIC OF THE BANK REHABILITATION AGENCY (BRA) AND OTHER APPROPRIATE OFFICIALS DURING THE BELGRADE PORTION OF THE VISIT. [REDACTED] WILL

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BRIEF ON STAY-OF-PLAY OF DISCUSSIONS WITH NY BANKING DEPARTMENT OFFICIALS AND US ATTORNEYS REPRESENTING BRA. IF EMBASSY CONCURS, [REDACTED] WOULD BE PLEASED TO MEET JOINTLY WITH REPRESENTATIVES OF PARASTATAL COMPANIES WITH A US PRESENCE WHEN 1992/93 SANCTIONS WERE ENACTED TO EXPLAIN LINKAGE TO JUGOBANKA AND BEOBANKA NY AGENCIES' CLAIMS PROCEDURES AND STEPS TO UNBLOCK FROZEN ASSETS. (NOTE: ACCORDING TO OFAC RECORDS, THE FOLLOWING FRY PARASTATAL FIRMS WERE CLOSED UNDER FRY SANCTIONS IN JUNE, 1993:  
--AMEROPA MERCHANTIZING CORP (50% OWNERSHIP OF MONTEX)  
--TIGAR AMERICAS  
--YUGOEXPORT  
--IPT (PROGRES)  
--INTERPROGRES  
--FERROUS EAST (SUBSIDIARY OF INTERPROGRES TRADING COMPANY)  
--FURNITURE AMERICA (SUBSIDIARY OF JUGODRVO)  
--CENTROTEXTIL  
--ENERGOPROJEKT (BOSNIA-BASED PARASTATAL ENGINEERING AND CONSTRUCTION COMPANY)  
--IMPEX (LINKED TO GEXEX TRADING NETWORK)  
--METALCHEM  
--SEVOJNO OVERSEAS  
--INEXAMER  
--MONTENEGRO BANKA

5. (U) POINT OF CONTACT FOR BELGRADE IS E/C OFFICER WILLIAM BELLIS, PHONE: 381-11 3618-570. ACTION REQUEST: [REDACTED]  
UNDERSTANDS THAT AMEMB BELGRADE CAN MEET [REDACTED] WITH CAR AT BOSNIAN-SERBIAN BORDER ON APRIL 4. PLEASE COORDINATE

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WITH MR. [ ] AT SFOR. REQUESTS HOTEL RESERVATIONS AT  
HYATT HOTEL FOR STAY IN BELGRADE.

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6. (U) TRAVEL DATA FOLLOWS:

SUNDAY 31 MARCH    17:25 DEPART WASH DULLES TO MUNICH  
(UNITED #962)

MONDAY 1 APRIL 08:55            ARRIVE MUNICH

11:05 DEPART MUNICH (LH #5328)

12:35            ARRIVE SARAJEVO

APRIL 1-3            IN SARAJEVO

APRIL 4            EARLY DEPARTURE BY OFFICIAL VEHICLE TO  
BOSNIA-SERBIA BORDER.

MEETINGS IN BELGRADE

APRIL 5            MEETINGS IN BELGRADE

APRIL 6            6:50 DEPART BELGRADE (LH #3407)

11:05 ARRIVE MUNICH

12:45 DEPART MUNICH (UNITED #963)

15:35 ARRIVE WASHINGTON DULLES

7. (SBU) [ ] HOLDS OFFICIAL PASSPORT [ ] DATE  
AND PLACE OF ISSUE 13 JULY 2001 WASH, DC AND TOP SECRET  
CLEARANCE. PHONE: [ ] SECURE: [ ].

BELGRADE MINIMIZE CONSIDERED  
POWELL

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PAGE 01        STATE    059182   282306Z  
ORIGIN EUR-00

INFO   LOG-00    TEDE-00   SSO-00    SS-00    SAS-00    /000R

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SOURCE: CBLEXCLS.009656

DRAFTED BY: EUR/CACEN:SBOWMAN -- 03/28/2002   202-647-6758

APPROVED BY: EUR/CACEN:RHOAGLAND

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FM SECSTATE WASHDC

TO AMEMBASSY BAKU IMMEDIATE

RELEASED IN PART

C O N F I D E N T I A L STATE 059182

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OFFICIAL INFORMAL

E.O. 12958: DECL: 03/28/2012

TAGS: AMGT, AJ

SUBJECT: OFFICIAL INFORMAL FOR BAKU 28 MARCH 2002

CLASSIFIED BY EUR/CACEN DIRECTOR RICHARD HOAGLAND FOR REASONS  
1.5 (B) AND (D).

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301 REVIEW PROCESS  
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B5

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ITAR LIST

UNITED STATES DEPARTMENT OF STATE  
REVIEW AUTHORITY: ARCHIE M BOLSTER  
DATE/CASE ID: 19 AUG 2011   200601889

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2. (U) FROM SHARON. THE FINAL RULE REMOVING ARMENIA AND AZERBAIJAN FROM THE PROSCRIBED LIST OF COUNTRIES FOR COMMERCIAL EXPORTS OF DEFENSE ARTICLES, DEFENSE SERVICES AND RELATED TECHNICAL DATA COVERED BY THE INTERNATIONAL TRAFFIC IN ARMS REGULATIONS WILL BE PUBLISHED IN THE FEDERAL REGISTER ON FRIDAY, MARCH 29 ( PUBLIC NOTICE NUMBER 3951). THE RULE TAKES EFFECT AS SOON AS IT IS PUBLISHED. BELOW PLEASE FIND PM'S DRAFT PRESS STATEMENT (NOT YET FULLY CLEARED BY PM) TO DRAW ON. PM IS ALSO WORKING ON Q AND A'S TO SUPPLEMENT THE STATEMENT:

REMOVAL OF ARMENIA AND AZERBAIJAN FROM THE ITAR PROSCRIBED LIST

THE DEPARTMENT OF STATE HAS ENDED ITS POLICY OF DENIAL WITH RESPECT TO COMMERCIAL DEFENSE TRADE TO ARMENIA AND AZERBAIJAN BY REMOVING BOTH COUNTRIES FROM THE INTERNATIONAL TRAFFIC IN  
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ARMS REGULATIONS (ITAR) PROSCRIBED LIST (22 C.F.R. SECTION 126.1A)) EFFECTIVE (MARCH 29) .

THE DEPARTMENT OF STATE IS AMENDING THE ITAR TO REFLECT THAT IT IS NO LONGER THE POLICY OF THE UNITED STATES TO DENY LICENSES OR OTHER APPROVALS FOR EXPORTS AND IMPORTS OF DEFENSE ARTICLES AND DEFENSE SERVICES DESTINED FOR OR ORIGINATING IN ARMENIA OR AZERBAIJAN. ALL REQUESTS FOR LICENSES OR OTHER APPROVALS FOR THESE STATES INVOLVING ITEMS COVERED BY THE U.S. MUNITIONS LIST WILL NO LONGER BE PRESUMED TO BE DISAPPROVED. ANY APPLICATION FOR SUCH A TRANSACTION WILL, OF COURSE, BE ANALYZED CAREFULLY ON A CASE-BY-CASE BASIS BY THE RELEVANT U.S. GOVERNMENT AGENCIES TO ENSURE THAT THEY CONFORM TO U.S. LAW AND POLICY OBJECTIVES.

-----  
INFORMATION ON NGO FOR DOJ  
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3. (C) FROM SHARON. DOJ AND TREASURY ARE REQUESTING INFORMATION ON THE BENEVOLENCE INTERNATIONAL FOUNDATION (BIF), AN NGO OPERATING IN AZERBAIJAN AND TAJIKISTAN WHOSE ASSETS HAVE BEEN FROZEN IN THE UNITED STATES DUE TO SUSPECTED TERRORIST AFFILIATIONS. BIF IS SUING THE USG FOR SEIZING ITS ASSETS MERELY UPON SUSPICION, AND WOULD LIKE TO NEGOTIATE FOR SOME OF ITS MONEY TO BE RELEASED TO CONTINUE SOME OF ITS HUMANITARIAN WORK IN TAJIKISTAN AND AZERBAIJAN. WOULD APPRECIATE ANY INFORMATION YOU HAVE SOONEST SINCE DOJ NEEDS

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TO FILE A BRIEF BY APRIL 4. I HAVE FORWARDED SOME  
INFORMATION ON THE CLASSIFIED SYSTEM REGARDING THE  
DOJ/TREASURY INVESTIGATION.

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ORIGIN EB-00

INFO	LOG-00	NP-00	AF-00	AID-00	AMAD-00	CIAE-00	CIP-00
	COME-00	CTME-00	INL-00	USNW-00	DODE-00	DOEE-00	WHA-00
	SRPP-00	DS-00	EAP-00	EUR-00	OIGO-00	E-00	FBIE-00
	VC-00	FRB-00	H-01	TEDE-00	INR-00	IO-00	ITC-01
	JUSE-00	LAB-01	L-00	CAC-00	VCE-00	MED-07	AC-01
	NEA-00	DCP-01	NSAE-00	NSCE-00	OIC-02	OMB-01	OPIC-01
	PC-01	PM-00	ACE-00	P-00	SCT-00	SP-00	IRM-00
	SS-00	STR-00	T-00	USIE-00	VO-03	SA-00	ASDS-00
	R-00	IIP-00	PMB-00	DSCC-00	PRM-00	DRL-02	G-00
	NFAT-00	SAS-00	/022R				

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SOURCE: KODAKD.009012

DRAFTED BY: EB/ESC/ESP:PHAIGH -- 11/08/02 647-1928

APPROVED BY: EB/ESC:ABORG

EB/ESC:ABORG EB/ESC/ESP:GGLASS E:LCOEN P:AGORDON

IO/PHO:APEREZ L/EB:HDAS S/CT:ACHAMBERS

AF/EPS:KWALZ EAP:CCOHEN EUR/ERA:JPOTASH

EUR/PGI:LREASOR NEA/RA:GGRAPPO

SA/RA:LROBINSON WHA/EPSC:KVANDERWALDE OFAC: 

TREAS:ACHOPPIN DOJ:SSCHRAIBMAN NSC:GPETERS

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INFO USMISSION USNATO IMMEDIATE  
USMISSION USUN NEW YORK IMMEDIATE

UNITED STATES DEPARTMENT OF STATE  
REVIEW AUTHORITY: ARCHIE M BOLSTER  
CLASSIFICATION: SECRET REASON: 1.4(B), 1.4(D)  
DECLASSIFY AFTER: 19 NOV 2017  
DATE/CASE ID: 19 AUG 2011 200601889

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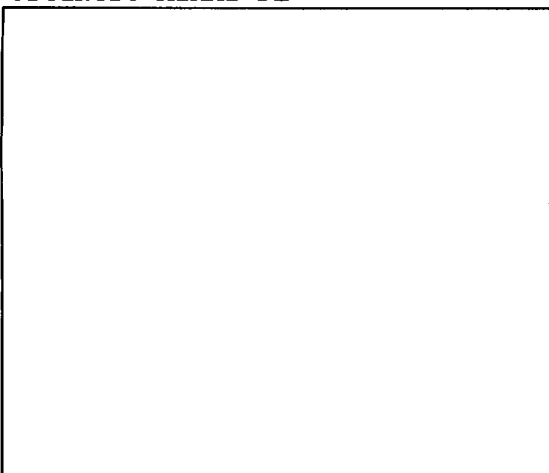
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TREASURY DEPT WASHDC 0000  
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S E C R E T STATE 225623

FOR AMBASSADORS/CHARGES; SOUTHCOM FOR POLAD

E.O. 12958: DECL: 11/08/12

TAGS: ETTC, EFIN, PTER, PREL, KVPR, CVIS

SUBJECT: TERRORISM FINANCE: PRENOTIFICATION OF ADDITION OF  
BIF TO THE ASSET FREEZE LIST (LIST 24)



(U) CLASSIFIED BY A/S E. ANTHONY WAYNE BASED UPON REASONS  
1.5 (B) AND (D).

1. (U) THIS IS AN URGENT ACTION CABLE. SEE ACTION REQUEST  
PARAGRAPHS 4 & 5.

2. (S) ON NOVEMBER 19, THE USG WILL DESIGNATE THE  
BENEVOLENCE INTERNATIONAL FOUNDATION (BIF) UNDER U.S.  
EXECUTIVE ORDER 13224 FOR ASSET FREEZE. BIF HAS CLOSE  
RELATIONS WITH USAMA BIN LADEN AND AL QAIDA. AS BIF IS  
ASSOCIATED WITH USAMA BIN LADEN AND AL QAIDA, THE USG WILL  
REQUEST THAT, ON NOVEMBER 19, THE UN 1267 SANCTIONS  
COMMITTEE INCLUDE THE GROUP IN ITS CONSOLIDATED LIST OF

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ENTITIES/INDIVIDUALS WHOSE ASSETS UN MEMBER STATES ARE

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OBLIGATED TO FREEZE PURSUANT TO UNSCRS 1267, 1333, AND  
1390.

3. (S) DEPARTMENT THANKS POSTS FOR RESPONSES (REFTELS B-K)  
TO INQUIRY IN REFTEL A. THEY HAVE BEEN VERY HELPFUL IN  
FORMULATING USG APPROACH TO THIS DESIGNATION.

4. (S) ACTION ADDRESSEES ONLY (INCLUDING  ARE  
INSTRUCTED TO SHARE, ON A CLOSE HOLD, CONFIDENTIAL BASIS  
THE 24TH LIST SET FORTH IN PARA 7 AND THE PARA 9 BACKGROUND  
PAPER WITH HOST GOVERNMENTS. POSTS SHOULD ALSO DRAW FROM  
THE POINTS AT PARA 8 IN PREPARING DEMARCHES. TALKING  
POINTS SHOULD BE ADAPTED TO LOCAL CIRCUMSTANCES AND REFLECT  
ACTIONS THAT MAY HAVE BEEN TAKEN PREVIOUSLY AGAINST THE  
BENEVOLENCE INTERNATIONAL FOUNDATION. PLEASE MAKE  
APPROACHES TO HOST GOVERNMENTS ASAP IN ORDER TO MAXIMIZE  
COUNTRY ABILITIES TO FREEZE ASSETS IF LOCATED. IN  
ADDITION, PLEASE SHARE A COPY OF EXECUTIVE ORDER 13224  
(FOUND AT WWW.TREAS.GOV/OFAC), AS APPROPRIATE.

B1

5. (C) POSTS THAT PRE-NOTIFY ARE REQUESTED TO ADVISE  
DEPARTMENT BY IMMEDIATE CABLE OF PRENOTIFICATIONS AND OF  
ANY STEPS TAKEN BY HOST GOVERNMENTS. CABLES SHOULD BE  
SLUGGED FOR EB/ESC/ESP (GLASS), S/CT, REGIONAL BUREAUS,  
IO/PHO (PEREZ), TREASURY GENERAL COUNSEL (AUFHAUSER), OFAC

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DIRECTOR (NEWCOMB), TREASURY DAS FOR TERRORISM (ZARATE),  
AND THE TREASURY TASK FORCE ON TERRORIST FINANCING. ALSO  
PLEASE USE THE "TERRORIST FINANCE -" FOLLOWED BY "POST  
NAME:" AS A PREFACE IN THE SUBJECT LINE. (THE SUBJECT LINE  
FORMAT FACILITATES LOCATING THE CABLES IN THE CABLEEXPRESS  
QUEUE AND TRACKING THEM AS THEY ARE FORWARDED IN E-MAILS.)

## GENERAL BACKGROUND

6. (U) ON SEPTEMBER 23, 2001, THE PRESIDENT ISSUED  
EXECUTIVE ORDER 13224 (REF A) BLOCKING THE ASSETS OF 27

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INDIVIDUALS AND ENTITIES NAMED IN THE ANNEX TO THE ORDER. UNDER THE EXECUTIVE ORDER, THE SECRETARY OF STATE, IN CONSULTATION WITH THE SECRETARY OF THE TREASURY AND THE

ATTORNEY GENERAL, IS AUTHORIZED (UNDER SECTION 1(B)) TO DESIGNATE FOREIGN PERSONS WHO "HAVE COMMITTED, OR POSE A SIGNIFICANT RISK OF COMMITTING, ACTS OF TERRORISM THAT THREATEN THE SECURITY OF U.S. NATIONALS OR THE NATIONAL SECURITY, FOREIGN POLICY OR ECONOMY OF THE UNITED STATES." THE SECRETARY OF THE TREASURY IS ALSO AUTHORIZED, IN CONSULTATION WITH THE SECRETARY OF STATE AND THE ATTORNEY GENERAL, TO DESIGNATE THOSE PERSONS LENDING SUPPORT OR PROVIDING SERVICES TO OR IN SUPPORT OF SUCH ACTS OF TERRORISM, DESIGNATED TERRORISTS, AND OTHER PERSONS DETERMINED TO BE SUBJECT TO THE ORDER. THE ORDER ALSO PROVIDES THE SECRETARY OF THE TREASURY WITH THE AUTHORITY TO DESIGNATE ENTITIES WHO ARE OWNED OR CONTROLLED BY, OR ACT FOR OR ON BEHALF OF, OR ARE OTHERWISE ASSOCIATED WITH, CERTAIN PERSONS DESIGNATED IN OR PURSUANT TO THE ORDER. DESIGNATIONS RESULT IN THE BLOCKING OF THEIR ASSETS IN THE

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U.S. OR IN THE POSSESSION OR CONTROL OF U.S. PERSONS  
WORLDWIDE. THE E.O. ALSO PROHIBITS U.S. PERSONS FROM  
ENGAGING IN ANY TRANSACTION OR DEALINGS IN SUCH BLOCKED  
ASSETS.

7. (SBU) LIST 24: (RELEASABLE TO HOST GOVERNMENTS)

BEGIN LIST

BENEVOLENCE INTERNATIONAL FOUNDATION  
(A FULL LIST OF A.K.A.S IS FOUND AT PARA 10.)

END LIST

8. (SBU) TALKING POINTS (RELEASABLE TO HOST GOVERNMENTS)

BEGIN TALKING POINTS

-- THE INTERNATIONAL COALITION TO COMBAT TERRORIST  
FINANCING HAS BEEN A JOINT EFFORT INVOLVING MANY DIFFERENT  
COUNTRIES. TOGETHER, WE ARE PUTTING IN PLACE THE NECESSARY  
INSTITUTIONAL AND REGULATORY INFRASTRUCTURE TO BAR ACCESS  
TO THE FINANCIAL SYSTEM BY TERRORISTS AND THEIR FINANCIERS.

-- THE PROVISIONS OF UNSCR 1337 REQUIRING UN MEMBER STATES  
TO FREEZE ALL TERRORIST ASSETS WITHOUT DELAY AND TO  
PROHIBIT THEIR NATIONALS OR PERSONS IN THEIR TERRITORIES

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FROM FINANCING TERRORISM REFLECT THIS SHARED COMMITMENT ON THE PART OF THE INTERNATIONAL COMMUNITY.

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-- IN THIS SPIRIT OF BUILDING GREATER COOPERATION IN THIS  
SECRET

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AREA, WE ARE SEEKING YOUR COUNTRY'S ASSISTANCE ON ANOTHER  
INITIATIVE INVOLVING TERRORISM FINANCING.

-- WE APPRECIATE THE SUPPORT YOUR COUNTRY HAS OFFERED FOR  
THIS EFFORT. TOGETHER, WE HAVE TAKEN MANY POSITIVE STEPS.

-- WE WISH TO INFORM YOU THAT WASHINGTON IS NOW PREPARED TO  
DESIGNATE ONE ENTITY, BENEVOLENCE INTERNATIONAL FOUNDATION,  
UNDER THE U.S. EXECUTIVE ORDER 13224 ON TERRORIST  
FINANCING.

-- A FORMAL PUBLIC ANNOUNCEMENT OF THIS DESIGNATION WILL BE  
MADE ON NOVEMBER 19.

-- ONCE THE DESIGNATION TAKES PLACE, WE SHALL FORWARD THE  
BENEVOLENCE INTERNATIONAL FOUNDATION'S NAME TO THE UN 1267  
SANCTIONS COMMITTEE TO REQUEST THAT IT INCLUDE THIS GROUP  
IN ITS CONSOLIDATED ASSET FREEZE LIST, AS WE BELIEVE THAT  
THIS GROUP IS ASSOCIATED WITH USAMA BIN LADEN AND THE AL  
QAIDA ORGANIZATION.

-- WE HOPE THAT YOUR GOVERNMENT CAN UNDERTAKE SWIFT AND  
IMMEDIATE MEASURES SIMILAR TO OUR OWN TO FREEZE THE ASSETS  
OF THIS ENTITY ON NOVEMBER 19TH.

-- IN PARTICULAR, WE ALSO CONSIDER IT IMPORTANT TO EVALUATE  
WHETHER IT IS APPROPRIATE TO FREEZE THE ASSETS OF PERSONS  
AND ORGANIZATIONS THAT SUPPORT OR ARE LINKED TO THE  
BENEVOLENCE INTERNATIONAL FOUNDATION.

-- WE URGE YOU TO CHECK CAREFULLY FOR OFFICES OR OTHER  
SECRET

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ASSETS OF THIS ORGANIZATION IN YOUR COUNTRY.

-- WE HOPE THAT YOU WILL SHARE WITH US ANY ACTIONS OR  
BLOCKING OF ASSETS THAT YOU UNDERTAKE.        IN ADDITION, WE  
WOULD WELCOME ANY INFORMATION THAT YOU WOULD LIKE TO SHARE  
WITH US REGARDING THE EXISTENCE AND ACTIVITIES OF THIS  
ENTITY IN YOUR COUNTRY.

-- GIVEN THE PARTICULAR SENSITIVITY OF FREEZING ASSETS, WE

UNCLASSIFIED

URGE YOU NOT TO DISCLOSE PUBLICLY OR PRIVATELY THE PENDING DESIGNATION OF THIS ENTITY AND TO CAREFULLY RESTRICT

UNCLASSIFIED

DISCUSSION AND MANAGEMENT OF THIS ISSUE UNTIL YOUR "OPENING OF BUSINESS" ON NOVEMBER 19TH.

-- WE APPRECIATE THE CLOSE COOPERATION WITH YOUR COUNTRY IN THIS EFFORT AND YOUR WILLINGNESS TO FOREGO ANY PUBLIC ANNOUNCEMENT OR DISCUSSIONS OF THIS ACTION UNTIL AFTER IT IS ANNOUNCED.

END TALKING POINTS

TALKING POINTS FOR [ ] ONLY

-- WE INVITE YOU TO JOIN US IN THIS DESIGNATION BY SUBMITTING A LETTER TO THE UN 1267 SANCTIONS COMMITTEE IN NEW YORK ON NOVEMBER 19. DETAILS CAN BE COORDINATED BETWEEN OUR UN MISSIONS. PLEASE LET US KNOW IF YOU ALSO WILL SUBMIT A LETTER.

B7(A)

-- WE WISH TO INFORM YOU THAT WE WILL BE DISCUSSING [ ]  
SECRET

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[ ] WITH YOU AT A LATER DATE.

END TALKING POINTS FOR RIYADN ONLY

9. (SBU) BACKGROUND PAPER (RELEASABLE TO HOST GOVERNMENTS)

BEGIN BACKGROUND PAPER

BENEVOLENCE INTERNATIONAL FOUNDATION  
STATEMENT OF THE CASE

BENEVOLENCE INTERNATIONAL FOUNDATION ("BIF") IS A U.S. TAX-EXEMPT NOT-FOR-PROFIT ORGANIZATION WHOSE STATED PURPOSE IS TO CONDUCT HUMANITARIAN RELIEF PROJECTS THROUGHOUT THE WORLD. BIF WAS INCORPORATED IN THE STATE OF ILLINOIS ON MARCH 30, 1992. ALTHOUGH BIF IS INCORPORATED IN THE UNITED STATES, IT OPERATES DE FACTO AS AN INTERNATIONAL ORGANIZATION WITH OFFICES AROUND THE WORLD, INCLUDING BOSNIA, CHECHNYA, PAKISTAN, CHINA, INGUSHETIA, RUSSIA, AND OTHERS. BIF OPERATES AS BENEVOLENCE INTERNATIONAL FUND IN CANADA AND AS BOSANSKA IDEALNA FUTURA IN BOSNIA.

THE PRECURSOR ORGANIZATION TO BIF, LAJNAT AL-BIRR AL-ISLAMIAH, ARABIC FOR "ISLAMIC BENEVOLENCE COMMITTEE" WAS FOUNDED OVERSEAS IN 1987, IN PART TO RAISE FUNDS FOR THE

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MUJAHIDEEN THEN FIGHTING IN AFGHANISTAN. THE ORGANIZATION  
ALSO PROVIDED COVER AND IMMIGRATION ASSISTANCE TO FIGHTERS  
TRAVELING IN AND OUT OF PAKISTAN.

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IN THE EARLY 1990S, IN AN EFFORT TO ATTRACT MORE DONATIONS  
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AND DEFLECT SCRUTINY FROM THE GROUP, BENEVOLENCE  
INTERNATIONAL FOUNDATION ("AL BIR AL DAWALIA" IN ARABIC)  
WAS CREATED AND INCORPORATED IN THE UNITED STATES. UNDER  
ITS NEW NAME OF AL BIR AL DAWALIA, THE ORGANIZATION ENGAGED  
IN FINANCIAL TRANSACTIONS ON BEHALF OF AL QAIDA, WHICH WAS  
DESIGNATED BY THE PRESIDENT IN THE ANNEX TO EXECUTIVE ORDER  
13224 AND IS SUBJECT TO INTERNATIONAL SANCTIONS UNDER UNSCR  
1390. WHEN A FOREIGN GOVERNMENT BEGAN TO SCRUTINIZE BIF'S  
OPERATIONS IN OR AROUND 1993, THE OVERSEAS FOUNDER OF BIF  
RESIGNED AS DIRECTOR AND ARNAOUT ASSUMED CONTROL OF THE  
ORGANIZATION.

ENAAAM ARNAOUT, BIF'S CHIEF EXECUTIVE OFFICER AND A MEMBER  
OF THE BOARD OF DIRECTORS, RECENTLY WAS INDICTED IN THE  
UNITED STATES FOR, INTER ALIA, OPERATING BIF AS A  
RACKETEERING ENTERPRISE AND PROVIDING MATERIAL SUPPORT TO  
ORGANIZATIONS, INCLUDING AL QAIDA, THAT ARE ENGAGED IN  
VIOLENT ACTIVITIES.

SUBSTANTIAL EVIDENCE DOCUMENTS THE CLOSE RELATIONSHIP  
BETWEEN ARNAOUT AND USAMA BIN LADEN, DATING FROM THE MID-  
1980S AND CONTINUING UNTIL AT LEAST THE EARLY 1990S.  
ACCORDING TO GOVERNMENT INFORMATION, ARNAOUT FUNCTIONED AS  
AN ADMINISTRATOR FOR BIN LADEN, AT TIMES DISBURSING FUNDS  
ON HIS BEHALF. AN ARTICLE IN THE ARAB NEWS FROM 1988,  
REPORTING ON BIN LADEN'S ACTIVITIES AT THE "AL MASADA"  
MUJAHIDEEN CAMP IN AFGHANISTAN, INCLUDED A PHOTOGRAPH OF  
ARNAOUT AND BIN LADEN WALKING TOGETHER.

IN A MARCH 2002 SEARCH OF BIF'S OFFICES, BOSNIAN LAW  
ENFORCEMENT AUTHORITIES RECOVERED HARD DRIVES AND CD-ROMS,  
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SOME OF WHOSE CONTENTS HAD BEEN DELETED. EXAMINING THE  
SAVED DATA AND RESTORING THE DELETED FILES, AUTHORITIES  
DISCOVERED A HOST OF EVIDENCE LINKING ARNAOUT TO BIN LADEN  
AND AL QAIDA. AMONG THE FILES WERE SCANNED LETTERS BETWEEN  
ARNAOUT AND BIN LADEN, UNDER THEIR ALIASES. IN ONE  
HANDWRITTEN LETTER, BIN LADEN INDICATES THAT ARNAOUT IS  
AUTHORIZED TO SIGN ON BIN LADEN'S BEHALF. A SECOND LETTER

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FROM BIN LADEN TO ARNAOUT DISCUSSES CONSULTING MUHAMMAD ATIF REGARDING THE ESTABLISHMENT OF A GROUP OF FIGHTERS. ATIF, A BIN LADEN AIDE WHO WAS INDICTED FOR HIS ROLE IN THE

1998 U.S. EMBASSY BOMBINGS IN EAST AFRICA, WAS DESIGNATED AS A SUPPORTER OF TERRORISM BY THE U.S. IN THE ANNEX TO E.O. 13224 ON SEPTEMBER 24, 2001, AND BY THE UN UNDER UNSCRS 1333/1390 ON OCTOBER 8, 2001. IN A THIRD LETTER, DATED JUNE 17, 1991, BIN LADEN WROTE TO ARNAOUT TO DISCUSS AN UNSPECIFIED PRIOR AGREEMENT BETWEEN THE TWO MEN.

BOSNIAN AUTHORITIES ALSO DISCOVERED THE FOLLOWING AMONG THE COMPUTER FILES: AN ORGANIZATIONAL CHART FOR A GROUP HEADED BY BIN LADEN AND INVOLVED IN MILITARY ACTIVITY; AN ORGANIZATIONAL CHART PLACING ARNAOUT ATOP A JIHAD ORGANIZATION INVOLVED WITH WEAPONS; AND NOTES SUMMARIZING SEVERAL MEETINGS THAT WITNESSED THE FOUNDING OF AL QAIDA IN AFGHANISTAN IN AUGUST 1988 AND SPECIFYING THE TEXT OF THE ORIGINAL BAYAT (OATH OF ALLEGIANCE) MADE BY PROSPECTIVE AL QAIDA MEMBERS. VARIOUS DOCUMENTS ALSO ESTABLISHED THAT ARNAOUT, WHILE EMPLOYED BY BIF PREDECESSOR LAJNAT AL-BIRR AL-ISLAMIAH, WORKED WITH OTHERS -- INCLUDING MEMBERS OF AL QAIDA -- TO PURCHASE ROCKETS, MORTARS, RIFLES, AND OFFENSIVE AND DEFENSIVE BOMBS, AND TO DISTRIBUTE THEM TO

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VARIOUS MUJAHIDEEN CAMPS, INCLUDING CAMPS OPERATED BY AL QAIDA.

FURTHERMORE, A RELIABLE SOURCE HAS REPORTED THAT WHEN ARNAOUT WAS LIVING IN PAKISTAN, HE PICKED UP ONE OF BIN LADEN'S WIVES FROM THE ISLAMABAD AIRPORT AND HOUSED HER AT HIS RESIDENCE FOR A WEEK, UNTIL BIN LADEN ARRIVED WITH HIS BODYGUARDS TO PICK HER UP. ARNAOUT NEVERTHELESS INFORMED THE CHICAGO TRIBUNE NEWSPAPER LAST WINTER THAT HE DID NOT KNOW BIN LADEN PERSONALLY, THAT HE HAD NEVER BEEN TO THE "AL MASADA" CAMP (AT WHICH HE HAD BEEN PHOTOGRAPHED WALKING WITH BIN LADEN), AND THAT HE WAS WORKING IN A RESTAURANT IN THE PERSIAN GULF AREA DURING THE RELEVANT TIME FRAME. BIF'S COUNSEL LATER ACKNOWLEDGED IN COURT THAT "IT WOULD APPEAR THAT THE NATURE OF [ARNAOUT'S] CONTACTS [WITH BIN LADEN] MAY HAVE BEEN OF A DEEPER NATURE THAN WHAT HE DESCRIBED TO THE TRIBUNE."

BIF ALSO HAS PROVIDED ADDITIONAL SUPPORT FOR AND HAS BEEN LINKED IN OTHER WAYS TO AL QAIDA AND ITS OPERATIVES. FIRST, BIF LENT DIRECT LOGISTICAL SUPPORT IN 1998 TO MAMDOUH MAHMUD SALIM, A BIN LADEN LIEUTENANT PRESENT AT THE FOUNDING OF AL QAIDA. SALIM WAS INDICTED FOR CONSPIRING TO

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KILL U.S. NATIONALS, WITH ONE OF THE OVERT ACTS OF THE CONSPIRACY BEING THE 1998 U.S. EMBASSY BOMBINGS, BUT HIS

TRIAL WAS SEVERED FROM THAT OF HIS CO-CONSPIRATORS AFTER HE STABBED A CORRECTIONS OFFICER ON NOVEMBER 1, 2000, LEAVING THE CORRECTIONS OFFICER WITH PERMANENT BRAIN DAMAGE.

ARNAOUT OWNED THE LJILJAN COMMERCE GROUP, WHICH HE AND BIF USED TO FACILITATE SALIM'S MAY 1998 TRAVEL TO BOSNIA-

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HERZEGOVINA, MERE MONTHS BEFORE THE EMBASSY BOMBINGS IN AUGUST. LETTERS WRITTEN ON LJILJAN COMMERCE GROUP LETTERHEAD, WHICH APPEAR TO BE SIGNED BY ARNAOUT, REQUEST AN ENTRY VISA FOR SALIM INTO BOSNIA-HERZEGOVINA AND ALSO DESCRIBE LODGING ARRANGEMENTS FOR A DIRECTOR OF BIF THAT CORRESPOND TO THE DATES OF SALIM'S STAY AT THE SAME HOTEL.

BIF IS LINKED ALSO TO MOHAMED LOAY BAYAZID, WHO WAS IMPLICATED IN THE U.S. EMBASSY BOMBINGS TRIAL FOR HIS EFFORTS, APPROVED BY SALIM, TO OBTAIN URANIUM ON BEHALF OF BIN LADEN IN 1993-1994 FOR THE PURPOSE OF DEVELOPING A NUCLEAR WEAPON. BAYAZID'S DRIVER'S LICENSE APPLICATION, DATED SEPTEMBER 12, 1994, IDENTIFIES HIS ADDRESS AS THE ADDRESS OF BIF'S ILLINOIS OFFICE. TELEPHONE RECORDS INDICATE THAT IN THE LATE 1990S, WHEN BAYAZID LIVED IN TURKEY, MULTIPLE CALLS WERE PLACED BETWEEN BIF AND A COMPANY IN TURKEY THAT SALIM ADMITS TO SELLING TO BAYAZID.

IN THE EARLY 1990S, TO RAISE MONEY FOR THE MUJAHIDEEN IN BOSNIA-HERZEGOVINA, BIF PRODUCED VIDEOTAPES UNDER THE NAME LAJNAT AL-BIRR AL-ISLAMIAH, WHICH EULOGIZED DEAD FIGHTERS, INCLUDING AL QAIDA MEMBERS KNOWN AS ABU ZUBAIR AL MADANI AND ABU ABBAS AL MADANI.

FINALLY, IN THE LATTER PART OF THE 1990S, SAIF AL ISLAM EL MASRY, A MEMBER OF AL QAIDA'S MAJLIS AL SHURA (CONSULTATION COUNCIL), SERVED AS AN OFFICER IN BIF'S CHECHNYA OFFICE.

BIF HAS ALSO BEEN LINKED TO OTHER DESIGNATED ENTITIES. BIF HAS LONGTIME CONNECTIONS TO HOLY LAND FOUNDATION ("HLF"), WHICH WAS DESIGNATED AS A SUPPORTER OF TERRORISM FOR ITS

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TIES TO HAMAS UNDER U.S. E.O. 13224 ON DECEMBER 4, 2001 AND BY THE EU UNDER COUNCIL COMMON POSITION 462 ON JUNE 17, 2002. BIF HAD AN AGREEMENT WITH HLF TO JOINTLY SUPPORT DAR ES SALEM HOSPITAL IN GAZA, A HAMAS-CONTROLLED ENTITY. A FEDERAL DISTRICT COURT RECENTLY UPHELD HLF'S DESIGNATION

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PURSUANT TO E.O. 13224.

FURTHERMORE, BIF HAS ENGAGED IN MANY ACTIVITIES THAT ARE INCONSISTENT WITH CHARITABLE ORGANIZATIONS. IN 2001,

ARNAOUT AND AN EMPLOYEE IN THE BIF BOSNIA-HERZEGOVINA OFFICE DISCUSSED THE FACT THAT FINANCIAL SUPPORT FOR AN INJURED FIGHTER COULD NOT BE REFLECTED ON THE BOSNIAN OFFICE'S FINANCIAL RECORDS AND THAT A NEW LIST OF ORPHANS COULD BE CREATED TO JUSTIFY THE EXPENDITURES. THE TWO ALSO DISCUSSED A PLAN OF TRANSFERRING MONEY IN CASH FROM A BIF ACCOUNT IN THE UNITED STATES TO BIF'S OFFICE IN BOSNIA-HERZEGOVINA, SO THAT THE BOSNIA OFFICE COULD BALANCE ITS BOOKS.

ON APRIL 21, 1999, THE FBI RECOVERED A CLIPPING OF A NEWSPAPER ARTICLE FROM BIF'S TRASH THAT DISCUSSED SMALLPOX AND DETAILED THE NEED FOR U.S. BIOTERRORISM PLANNING. SECTIONS OF THE ARTICLE WERE HIGHLIGHTED, WHICH DISCUSSED WEAKNESSES OF THE UNITED STATES' BIOTERRORISM RESPONSE PLAN AND THE LACK OF SMALLPOX VACCINATIONS SHOULD A BIOTERRORIST ATTACK OCCUR.

IN JUNE 1995, BIF DELIVERED AN X-RAY MACHINE TO A NAMED REPRESENTATIVE OF THE CHECHEN MUJAHIDEEN IN BAKU, AZERBAIJAN, FOR THE USE OF THE CHECHEN MUJAHIDEEN,  
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ACCORDING TO A RECEIPT OBTAINED FROM BIF'S ILLINOIS OFFICE. BIF ALSO WORKED TO OBTAIN ANTI-MINE BOOTS FOR THE CHECHEN MUJAHIDEEN.

## ENTITIES:

I. BENEVOLENCE INTERNATIONAL FOUNDATION,  
EMPLOYEE IDENTIFICATION NUMBER (U.S.) 363823186.  
(A.K.A. AL BIR AL DAWALIA);  
(A.K.A. BIF);  
(A.K.A. BIF-USA);  
(A.K.A. MEZHDUNARODNYJ BLAGOTVORITEL'NYJ FOND)

## U.S. LOCATIONS:

A) 9838 S. ROBERTS ROAD SUITE 1W, PALOS HILLS, ILLINOIS, U.S.A.;  
B) P.O. BOX 548, WORTH, ILLINOIS, U.S.A.; AND,  
C) 20-24 BRANFORD PLACE, SUITE 705, NEWARK, NEW JERSEY, U.S.A.

## FOREIGN LOCATIONS:

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D) BASHIR SAFAR UGLI 69, BAKU, AZERBAIJAN  
E) 69 BOSHIR SAFAROGLU ST., BAKU, AZERBAIJAN  
F) SARAJEVO, BOSNIA

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G) ZENECA, BOSNIA  
H) 3 KING STREET, SOUTH WATERLOO, ONTARIO, CANADA  
I) P.O. BOX 1508 STATION B, MISSISSAUGA, ONTARIO L4Y4G2, CANADA  
J) 2465 CAWTHRA RD., #203, MISSISSAUGA, ONTARIO L5A3P2, CANADA

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K) OTTAWA, CANADA  
L) GROZNY, CHECHNYA  
M) 91 PAIHONGGOU, LANZHOU, GANSU, CHINA  
N) HRVATOV 30, 41000, ZAGREB, CROATIA  
O) MAKHACHKALA, DAGHESTAN  
P) DUISI, GEORGIA  
Q) TBLISI, GEORGIA  
R) NAZRAN, INGUSHETIA  
S) BURGEMEESTER KESSENSINGEL 40, MAASTRICHT, NETHERLANDS  
T) HOUSE 111, FIRST FLOOR, STREET 64, F-10/3, ISLAMABAD, PAKISTAN  
U) P.O. BOX 1055, PESHAWAR, PAKISTAN  
V) AZOVSKAYA 6, KM.3, OFF. 401, MOSCOW, RUSSIA 113149  
W) ULITSA OKTYABRSKAYA, DOM. 89, MOSCOW, RUSSIA 127521  
X) P.O. BOX 1937, KHARTOUM, SUDAN  
Y) P.O. BOX 7600, JEDDAH 21472, SAUDI ARABIA  
Z) P.O. BOX 10845, RIYADH 11442, SAUDI ARABIA  
AA) DUSHANBE, TAJIKISTAN  
BB) UNITED KINGDOM

## BIF ACTIVITY:

CC) AFGHANISTAN  
DD) BANGLADESH  
EE) GAZA STRIP  
FF) HERZEGOVINA  
GG) YEMEN

## II. BENEVOLENCE INTERNATIONAL FUND

(A.K.A. BIF-CANADA);

(A.K.A. BENEVOLENT INTERNATIONAL FUND);

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LOCATIONS:  
A) 2465 CAWTHRA RD., SUITE 203, MISSISSAUGA, ONTARIO, CANADA

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- B) P.O. BOX 1508, STATION B, MISSISSAUGA, ONTARIO, CANADA
- C) P.O. BOX 40015, 75 KING STREET SOUTH, WATERLOO, ONTARIO, CANADA
- D) 201-92 KING STREET, WATERLOO, ONTARIO, CANADA

## III. BOSANSKA IDEALNA FUTURA

- (A.K.A. BIF-BOSNIA);
- (A.K.A. BOSNIAN IDEAL FUTURE);
- (D.B.A. BECF CHARITABLE EDUCATIONAL CENTER);
- (D.B.A. BENEVOLENCE EDUCATIONAL CENTER);

## LOCATIONS:

- A) SALKE LAGUMDZIJE 12, 71000 SARAJEVO, BOSNIA
- B) HADZIJE MAZICA PUT 16F, 72000 ZENICA, BOSNIA
- C) SEHIDSKA STREET, BREZA, BOSNIA
- D) KANAL 1, ZENICA, BOSNIA
- E) HAMZE CELENKE 35, ILIDZA, SARAJEVO, BOSNIA

END TEXT.

10. (U) MINIMIZE CONSIDERED  
POWELL

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&lt;&lt; END OF DOCUMENT &gt;&gt;

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INFO	LOG-00	NP-00	AFSA-01	AF-00	AID-00	AIT-03	AMAD-00
	AOP-00	AEX-00	AS-01	A-00	CA-01	CIAE-00	CIP-00
	COME-00	CCOE-00	CTME-00	INL-00	USNW-00	DODE-00	DOEE-00
	ITCE-00	ANHR-00	WHA-00	SRPP-00	DS-00	MEDE-00	EAP-00
	EXME-00	EUR-00	E-00	FBIE-00	UTED-00	CSEP-00	VC-00
	FRB-00	FSI-00	OBO-00	H-01	TEDE-00	INR-00	IO-00
	ITC-01	JUSE-00	LAB-01	L-00	VCE-00	MMP-00	MOFM-05
	AC-01	NEA-00	DCP-01	NSAE-00	NSCE-00	OIC-02	OIG-03
	OMB-01	DHS-00	OPIC-01	PER-00	PM-00	ACE-00	P-00
	SCT-00	SP-00	IRM-00	SSO-00	SS-00	STR-00	TEST-00
	T-00	USIE-00	VO-02	SA-00	ASDS-00	FMP-00	R-00
	IIP-00	SDBU-00	PMB-00	DSCC-00	PRM-00	DRL-02	G-00
	ALM-00	SAS-00	PMA-00	/027R			

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SOURCE: DISKETTE.024090

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APPROVED BY: EB:EAWAYNE

EB/ESC:ABORG    EB/ESC/ESP:GLASS    E:JDUNCAN    P:AGORDAN

AF/EPA:KWALZ    EAP/RSP:TFJOHNSON

NEA/PPR:PSUTPHIN    SA/RA:LROBINSON    EUR/ERA:FPARKER

S/CT:ACHAMBERS    S/ES-O: SAROSEN BERRY

WHA/CAN:PNORMAN    IO/PHO:WIMBRIE    D:EMARTINEZ

HR/RMA/SEP:APONCE    JUSTICE:AZUBIN    TREAS:AZUBIN

OFAC: 

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FM SECSTATE WASHDC

TO ALL DIPLOMATIC AND CONSULAR POSTS IMMEDIATE

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SPECIAL EMBASSY PROGRAM IMMEDIATE

AMEMBASSY KABUL IMMEDIATE

AMEMBASSY ABIDJAN IMMEDIATE

AMEMBASSY DUSHANBE IMMEDIATE

AMEMBASSY KHARTOUM IMMEDIATE

TREASURY DEPT WASHDC IMMEDIATE 0000

INFO USMISSION USUN NEW YORK IMMEDIATE

USMISSION USNATO IMMEDIATE

UNCLAS STATE 234781

SENSITIVE

UNITED STATES DEPARTMENT OF STATE  
REVIEW AUTHORITY: ARCHIE M BOLSTER  
DATE/CASE ID: 19 AUG 2011 200601889

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E.O. 12958: N/A

TAGS: ETTTC, EFIN, PTER, PREL, EUN, KSEP, KVRP, CVIS  
SUBJECT: TERRORIST FINANCE: ADDITION OF BENEVOLENCE  
FOUNDATION INTERNATIONAL TO THE ASSET FREEZE LIST  
(LIST 24)

REF: (A) STATE 164224, (B) STATE 217499 (NOTAL), (C) STATE  
225623 (NOTAL)

1. (U) THIS IS AN ACTION CABLE. SEE PARAS 3 AND 5. THIS  
CABLE HAS BEEN CLEARED BY HR/RMA/SEP.

2. (U) WASHINGTON WILL ANNOUNCE ON NOVEMBER 19 THE  
ADDITION OF THREE CLOSELY LINKED, BUT SEPARATELY  
INCORPORATED, ORGANIZATIONS - THE BENEVOLENCE  
INTERNATIONAL FOUNDATION, THE BENEVOLENCE INTERNATIONAL  
FUND, AND THE BOSANSKA IDEALNA FUTURA -- TO THE U.S.

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EXECUTIVE ORDER 13224 ASSET FREEZE LIST. AS THESE ENTITIES  
HAVE PROVIDED A FINANCIAL OR MATERIAL SUPPORT FOR AND ARE  
LINKED TO USAMA BIN LADEN (UBL) AND AL QA'IDA, THE USG  
WILL REQUEST ON NOVEMBER 19 THAT THE UN 1267 SANCTIONS  
COMMITTEE INCLUDE THESE ENTITIES IN ITS CONSOLIDATED LIST  
OF ENTITIES AND INDIVIDUALS WHOSE ASSETS UN MEMBER STATES  
ARE OBLIGATED TO FREEZE PURSUANT TO UNSCRS 1267 AND 1390.

3. (SBU) ACTION FOR THOSE POSTS WHICH WERE NOT/NOT ACTION  
ADDRESSEES ON REFTEL (C): APPROACH HOST GOVERNMENTS  
DRAWING FROM POINTS IN PARA 8; SHARE THE LIST IN PARA 7;  
OFFER THE UNCLASSIFIED BACKGROUND PAPER IN PARA 9; AND, AS  
APPROPRIATE, SHARE WITH HOST GOVERNMENT A COPY OF  
EXECUTIVE ORDER 13224 (FOUND AT WWW.TREAS.GOV/OFAC).

4. (U) POSTS ARE REQUESTED TO ADVISE DEPARTMENT BY  
IMMEDIATE CABLE OF HOST COUNTRY RESPONSES AND ANY STEPS  
TAKEN BY HOST GOVERNMENT, WITH REPLIES SLUGGED FOR  
EB/ESC/ESP (GLASS), S/CT, IO/PHO (PEREZ) REGIONAL BUREAUS,  
TREASURY GENERAL COUNSEL (AUFHAUSER), THE TREASURY TASK  
FORCE ON TERRORIST FINANCING, AND TREASURY/OFAC (NEWCOMB).  
ALSO PLEASE USE THE "TERRORIST FINANCE -" FOLLOWED BY  
"YOUR COUNTRY NAME:" PREFACE IN THE SUBJECT LINE. THIS  
WILL HELP ENSURE THE PROPER TRACKING OF EACH CABLE WHEN  
TRANSFERRED TO THE CLASSIFIED E-MAIL SYSTEM.

5. (U) ACTION FOR POSTS THAT WERE ACTION ADDRESSEES ON  
REFTEL (C): PLEASE MAKE SUPPLEMENTARY DEMARCHES. THE  
LIST PROVIDED IN PARA 7 BELOW REFLECTS THE U.S. INTENTION

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TO DESIGNATE ALL THREE/THREE RELATED ENTITIES; REFTEL (C)  
LISTED JUST ONE NAME. THE BACKGROUND PAPER (PROVIDING THE  
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STATEMENT OF THE CASE) IN PARA 9 ALSO DIFFERS FROM THAT  
PROVIDED IN REFTEL (C), AS IT GIVES MORE PRECISE  
INFORMATION ON SOME OF THE ADDRESSES CONTAINED IN THE  
PREVIOUS BACKGROUND PAPER. POSTS ARE REQUESTED TO  
APPROACH HOST GOVERNMENTS, DRAWING FROM THE TALKING POINTS  
PROVIDED DIRECTLY BELOW; SHARE WITH THEM THE REVISED LIST  
CONTAINED IN PARA 7; AND, OFFER THE REVISED BACKGROUND  
PAPER IN PARA 9. POSTS MAY ALSO ADVISE HOST GOVERNMENTS,  
AS NECESSARY, THAT THE U.S. DESIGNATION WILL BE MADE  
PUBLIC ON NOVEMBER 19 AT 8 AM EST AND WILL BE FOUND ON THE  
OFAC WEB SITE (WWW.TREAS.GOV/OFAC). PLEASE ADVISE  
DEPARTMENT IMMEDIATELY OF ANY RESPONSES, AS OUTLINED IN  
PARA 4 ABOVE.

BEGIN TALKING POINTS FOR POSTS THAT WERE ACTION ADDRESSEES  
ON REFTEL C:

-- WE ARE RE-CIRCULATING THIS STATEMENT OF THE CASE TO  
CLARIFY THE INTENTION OF THE UNITED STATES TO REQUEST ON  
NOVEMBER 19TH THAT THE UN 1267 SANCTIONS COMMITTEE INCLUDE  
THREE CLOSELY LINKED, BUT SEPARATELY INCORPORATED,  
ENTITIES ON ITS CONSOLIDATED LIST BECAUSE OF THEIR LINKS  
TO AL QA'IDA AND USAMA BIN LADEN -- BENEVOLENCE  
INTERNATIONAL FOUNDATION, BENEVOLENCE INTERNATIONAL FUND  
(CANADA), AND BOSANSKA IDEALNA FUTURA (BOSNIA), AND THEIR  
BRANCH OFFICES. ALSO, WE ARE ADDING ONE NEW U.S. LOCATION  
FOR BENEVOLENCE INTERNATIONAL FOUNDATION.

-- THIS STATEMENT OF THE CASE ALSO CLARIFIES THAT SOME OF  
THE ADDRESSES PROVIDED FOR BENEVOLENCE INTERNATIONAL  
FOUNDATION AND BENEVOLENCE INTERNATIONAL FUND ARE EITHER A  
UNCLASSIFIED

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FORMER ADDRESS OR THE LAST KNOWN ADDRESS, WHICH MAY HAVE  
SINCE BEEN CLOSED. NONETHELESS, ACCOUNTS AND OTHER ASSETS  
MAY STILL BE HELD BY THESE ENTITIES UTILIZING THOSE  
ADDRESSES.

-- WE HOPE THAT YOUR GOVERNMENT WILL UNDERTAKE SWIFT AND  
IMMEDIATE MEASURES TO FREEZE THE ASSETS OF THESE ENTITIES  
AND THAT YOU WILL SHARE WITH US ANY ACTIONS THAT YOU  
UNDERTAKE. WE APPRECIATE YOUR CONTINUING COOPERATION.

END TALKING POINTS FOR POSTS THAT WERE ACTION ADDRESSES ON

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REFTEL C

## 6. (U) BACKGROUND FOR POSTS' INFORMATION

ON SEPTEMBER 23, 2001, THE PRESIDENT ISSUED EXECUTIVE ORDER 13224 (REF C) BLOCKING THE ASSETS OF 27 INDIVIDUALS AND ENTITIES NAMED IN THE ANNEX TO THE ORDER. EXECUTIVE ORDER 13268 OF JULY 2, 2002 ADDED TWO ADDITIONAL INDIVIDUALS TO THE ANNEX TO E.O. 13224. UNDER THE EXECUTIVE ORDER, THE SECRETARY OF STATE, IN CONSULTATION WITH THE SECRETARY OF THE TREASURY AND THE ATTORNEY GENERAL, IS AUTHORIZED (UNDER SECTION 1(B)) TO DESIGNATE FOREIGN PERSONS WHO "HAVE COMMITTED, OR POSE A SIGNIFICANT RISK OF COMMITTING, ACTS OF TERRORISM THAT THREATEN THE SECURITY OF U.S. NATIONALS OR THE NATIONAL SECURITY, FOREIGN POLICY OR ECONOMY OF THE UNITED STATES." THE SECRETARY OF THE TREASURY IS ALSO AUTHORIZED, IN CONSULTATION WITH THE SECRETARY OF STATE AND THE ATTORNEY GENERAL, TO DESIGNATE THOSE PERSONS LENDING SUPPORT OR PROVIDING SERVICES TO OR IN SUPPORT OF SUCH ACTS OF

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TERRORISM, DESIGNATED TERRORISTS, AND OTHER PERSONS DETERMINED TO BE SUBJECT TO THE ORDER. THE ORDER ALSO PROVIDES THE SECRETARY OF THE TREASURY WITH THE AUTHORITY TO DESIGNATE INDIVIDUALS OR ENTITIES WHO ARE OWNED OR CONTROLLED BY, OR ACT FOR OR ON BEHALF OF, OR ARE OTHERWISE ASSOCIATED WITH, CERTAIN PERSONS DESIGNATED IN OR PURSUANT TO THE ORDER. DESIGNATIONS RESULT IN THE BLOCKING OF THE DESIGNATED INDIVIDUAL'S OR ENTITY'S ASSETS WITHIN THE U.S. OR IN THE POSSESSION OR CONTROL OF U.S. PERSONS WORLDWIDE. THE E.O. ALSO PROHIBITS U.S. PERSONS FROM ENGAGING IN ANY TRANSACTION OR DEALINGS IN SUCH BLOCKED ASSETS.

## 7. (SBU) LIST 24 (RELEASABLE TO HOST GOVERNMENTS)

BEGIN LIST

BENEVOLENCE INTERNATIONAL FOUNDATION  
BENEVOLENCE INTERNATIONAL FUND  
BOSANSKA IDEALNA FUTURA

(A FULL LIST OF A.K.A.'S IS FOUND AT PARA 9.)

END LIST

## 8. (SBU) TALKING POINTS (RELEASABLE TO HOST GOVERNMENTS)

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BEGIN TALKING POINTS

-- THE INTERNATIONAL COALITION TO STEM TERRORIST FINANCING HAS BEEN A JOINT EFFORT INVOLVING MANY DIFFERENT

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COUNTRIES. TOGETHER, WE ARE PUTTING IN PLACE THE  
NECESSARY INSTITUTIONAL AND REGULATORY INFRASTRUCTURE TO  
BAR ACCESS TO THE FINANCIAL SYSTEM OF TERRORISTS AND THEIR  
FINANCIERS.

-- THE PROVISIONS OF UNSCR 1373 REQUIRING UN MEMBER STATES  
TO FREEZE TERRORIST ASSETS WITHOUT DELAY AND TO PROHIBIT  
THEIR NATIONALS OR PERSONS IN THEIR TERRITORIES FROM  
FINANCING TERRORISM REFLECT THIS SHARED COMMITMENT ON THE  
PART OF THE INTERNATIONAL COMMUNITY.

-- THE UNITED STATES GOVERNMENT IS FORWARDING ON NOVEMBER  
19 THE ACCOMPANYING LIST, WHICH COMPRISES THE NAMES OF  
THREE ORGANIZATIONS, TO THE UN 1267 SANCTIONS COMMITTEE TO  
REQUEST THAT IT INCLUDE THE NAMES IN ITS CONSOLIDATED  
ASSET FREEZE LIST, AS WE BELIEVE THAT THESE ORGANIZATIONS  
ARE LINKED TO USAMA BIN LADEN AND AL QA'IDA. THE NO-  
OBJECTION DEADLINE WILL EXPIRE ON THURSDAY, NOVEMBER 21.

-- WE HOPE THAT YOUR GOVERNMENT WILL UNDERTAKE SWIFT AND  
IMMEDIATE MEASURES SIMILAR TO OUR OWN TO FREEZE THE ASSETS  
OF THESE ENTITIES.

-- IN PARTICULAR, WE CONSIDER IT IMPORTANT TO ALSO FREEZE  
THE ASSETS OF THOSE PERSONS AND OF THOSE ORGANIZATIONS  
WHICH SUPPORT THESE ENTITIES.

-- WE HOPE THAT YOU WILL SHARE WITH US ANY ACTIONS OR  
BLOCKING OF ASSETS THAT YOU UNDERTAKE. IN ADDITION, WE  
WOULD WELCOME ANY INFORMATION THAT YOU WOULD LIKE TO SHARE  
WITH US REGARDING THE ACTIVITIES OF THESE OR RELATED

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GROUPS AND INDIVIDUALS.

-- WE APPRECIATE YOUR CLOSE COOPERATION IN THIS EFFORT.

END TALKING POINTS

9. (SBU) THE BACKGROUND PAPER PROVIDED BELOW SHOULD BE  
SHARED WITH HOST GOVERNMENTS.

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BEGIN BACKGROUND PAPER

BENEVOLENCE INTERNATIONAL FOUNDATION AND RELATED ENTITIES  
STATEMENT OF THE CASE

BENEVOLENCE INTERNATIONAL FOUNDATION ("BIF") IS A U.S. TAX-EXEMPT NOT-FOR-PROFIT ORGANIZATION WHOSE STATED PURPOSE IS TO CONDUCT HUMANITARIAN RELIEF PROJECTS THROUGHOUT THE WORLD. BIF WAS INCORPORATED IN THE STATE OF ILLINOIS ON MARCH 30, 1992. ALTHOUGH BIF IS INCORPORATED IN THE UNITED STATES, IT OPERATES DE FACTO AS AN INTERNATIONAL ORGANIZATION WITH OFFICES AROUND THE WORLD, INCLUDING BOSNIA, CHECHNYA, PAKISTAN, CHINA, INGUSHETIA, RUSSIA, AND OTHERS. BIF OPERATES AS BENEVOLENCE INTERNATIONAL FUND IN CANADA AND AS BOSANSKA IDEALNA FUTURA IN BOSNIA.

THE PRECURSOR ORGANIZATION TO BIF, LAJNAT AL-BIRR AL-ISLAMIAH, ARABIC FOR "ISLAMIC BENEVOLENCE COMMITTEE, WAS FOUNDED OVERSEAS IN 1987, IN PART TO RAISE FUNDS FOR THE MUJAHIDEEN THEN FIGHTING IN AFGHANISTAN. THE ORGANIZATION ALSO PROVIDED COVER AND IMMIGRATION ASSISTANCE TO FIGHTERS TRAVELING IN AND OUT OF PAKISTAN.

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IN THE EARLY 1990S, IN AN EFFORT TO ATTRACT MORE DONATIONS AND DEFLECT SCRUTINY FROM THE GROUP, BENEVOLENCE INTERNATIONAL FOUNDATION ("AL BIR AL DAWALIA" IN ARABIC) WAS CREATED AND INCORPORATED IN THE UNITED STATES. UNDER ITS NEW NAME OF AL BIR AL DAWALIA, THE ORGANIZATION ENGAGED IN FINANCIAL TRANSACTIONS ON BEHALF OF AL QA'IDA, WHICH WAS DESIGNATED BY THE PRESIDENT IN THE ANNEX TO EXECUTIVE ORDER 13224 AND IS SUBJECT TO INTERNATIONAL SANCTIONS UNDER UNSCR 1390. WHEN A FOREIGN GOVERNMENT BEGAN TO SCRUTINIZE BIF'S OPERATIONS IN OR AROUND 1993, THE OVERSEAS FOUNDER OF BIF RESIGNED AS DIRECTOR AND ENAAM ARNAOUT ASSUMED CONTROL OF THE ORGANIZATION.

ENAAM ARNAOUT, BIF'S CHIEF EXECUTIVE OFFICER AND A MEMBER OF THE BOARD OF DIRECTORS, RECENTLY WAS INDICTED IN THE UNITED STATES FOR, INTER ALIA, OPERATING BIF AS A RACKETEERING ENTERPRISE AND PROVIDING MATERIAL SUPPORT TO ORGANIZATIONS, INCLUDING AL QA'IDA, THAT ARE ENGAGED IN VIOLENT ACTIVITIES.

SUBSTANTIAL EVIDENCE DOCUMENTS THE CLOSE RELATIONSHIP BETWEEN ARNAOUT AND USAMA BIN LADEN, DATING FROM THE MID-1980S AND CONTINUING UNTIL AT LEAST THE EARLY 1990S. ACCORDING TO GOVERNMENT INFORMATION, ARNAOUT FUNCTIONED AS

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AN ADMINISTRATOR FOR BIN LADEN, AT TIMES DISBURSING FUNDS ON HIS BEHALF. AN ARTICLE IN THE "ARAB NEWS" FROM 1988, REPORTING ON BIN LADEN'S ACTIVITIES AT THE "AL MASADA" MUJAHIDEEN CAMP IN AFGHANISTAN, INCLUDED A PHOTOGRAPH OF ARNAOUT AND BIN LADEN WALKING TOGETHER.

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IN A MARCH 2002 SEARCH OF BIF'S OFFICES, BOSNIAN LAW ENFORCEMENT AUTHORITIES RECOVERED HARD DRIVES AND CD-ROMS, SOME OF WHOSE CONTENTS HAD BEEN DELETED. EXAMINING THE SAVED DATA AND RESTORING THE DELETED FILES, AUTHORITIES DISCOVERED A HOST OF EVIDENCE LINKING ARNAOUT TO BIN LADEN AND AL QA'IDA. AMONG THE FILES WERE SCANNED LETTERS BETWEEN ARNAOUT AND BIN LADEN, UNDER THEIR ALIASES. IN ONE HANDWRITTEN LETTER, BIN LADEN INDICATES THAT ARNAOUT IS AUTHORIZED TO SIGN ON BIN LADEN'S BEHALF. A SECOND LETTER FROM BIN LADEN TO ARNAOUT DISCUSSES CONSULTING MUHAMMAD ATIF REGARDING THE ESTABLISHMENT OF A GROUP OF FIGHTERS. ATIF, A BIN LADEN AIDE WHO WAS INDICTED FOR HIS ROLE IN THE 1998 U.S. EMBASSY BOMBINGS IN EAST AFRICA, WAS DESIGNATED AS A SUPPORTER OF TERRORISM BY THE U.S. IN THE ANNEX TO E.O. 13224 ON SEPTEMBER 23, 2001, AND INCLUDED ON THE CONSOLIDATED LIST OF ENTITIES AND INDIVIDUALS MAINTAINED BY THE UN 1267 SANCTIONS COMMITTEE ON OCTOBER 8, 2001 PURSUANT TO UNSCR 1333. IN A THIRD LETTER, DATED JUNE 17, 1991, BIN LADEN WROTE TO ARNAOUT TO DISCUSS AN UNSPECIFIED PRIOR AGREEMENT BETWEEN THE TWO MEN.

BOSNIAN AUTHORITIES ALSO DISCOVERED THE FOLLOWING AMONG THE COMPUTER FILES: AN ORGANIZATIONAL CHART FOR A GROUP HEADED BY BIN LADEN AND INVOLVED IN MILITARY ACTIVITY; AN ORGANIZATIONAL CHART PLACING ARNAOUT ATOP A JIHAD ORGANIZATION INVOLVED WITH WEAPONS; AND NOTES SUMMARIZING SEVERAL MEETINGS THAT WITNESSED THE FOUNDING OF AL QA'IDA IN AFGHANISTAN IN AUGUST 1988 AND SPECIFYING THE TEXT OF THE ORIGINAL BAYAT (OATH OF ALLEGIANCE) MADE BY PROSPECTIVE AL QA'IDA MEMBERS. VARIOUS DOCUMENTS ALSO ESTABLISHED THAT ARNAOUT, WHILE EMPLOYED BY BIF PREDECESSOR LAJNAT AL-BIRR

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AL-ISLAMIAH, WORKED WITH OTHERS -- INCLUDING MEMBERS OF AL QAIDA -- TO PURCHASE ROCKETS, MORTARS, RIFLES, AND OFFENSIVE AND DEFENSIVE BOMBS, AND TO DISTRIBUTE THEM TO VARIOUS MUJAHIDEEN CAMPS, INCLUDING CAMPS OPERATED BY AL QA'IDA.

FURTHERMORE, A RELIABLE SOURCE HAS REPORTED THAT WHEN

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ARNAOUT WAS LIVING IN PAKISTAN, HE PICKED UP ONE OF BIN LADEN'S WIVES FROM THE ISLAMABAD AIRPORT AND HOUSED HER AT HIS RESIDENCE FOR A WEEK, UNTIL BIN LADEN ARRIVED WITH HIS BODYGUARDS TO PICK HER UP. ARNAOUT NEVERTHELESS INFORMED THE CHICAGO TRIBUNE NEWSPAPER LAST WINTER THAT HE DID NOT KNOW BIN LADEN PERSONALLY, THAT HE HAD NEVER BEEN TO THE "AL MASADA" CAMP (AT WHICH HE HAD BEEN PHOTOGRAPHED WALKING WITH BIN LADEN), AND THAT HE WAS WORKING IN A RESTAURANT IN THE PERSIAN GULF AREA DURING THE RELEVANT TIME FRAME. BIF'S COUNSEL LATER ACKNOWLEDGED IN COURT THAT "IT WOULD APPEAR THAT THE NATURE OF [ARNAOUT'S] CONTACTS [WITH BIN LADEN] MAY HAVE BEEN OF A DEEPER NATURE THAN WHAT HE DESCRIBED TO THE TRIBUNE."

BIF ALSO HAS PROVIDED ADDITIONAL SUPPORT FOR AND HAS BEEN LINKED IN OTHER WAYS TO AL QAIDA AND ITS OPERATIVES. FIRST, BIF LENT DIRECT LOGISTICAL SUPPORT IN 1998 TO MAMDOUH MAHMUD SALIM, A BIN LADEN LIEUTENANT PRESENT AT THE FOUNDING OF AL QAIDA. SALIM WAS INDICTED FOR CONSPIRING TO KILL U.S. NATIONALS, WITH ONE OF THE OVERT ACTS OF THE CONSPIRACY BEING THE 1998 U.S. EMBASSY BOMBINGS, BUT HIS TRIAL WAS SEVERED FROM THAT OF HIS CO-CONSPIRATORS AFTER HE STABBED A CORRECTIONS OFFICER ON NOVEMBER 1, 2000, LEAVING THE CORRECTIONS OFFICER WITH PERMANENT BRAIN DAMAGE.

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ARNAOUT OWNED THE LJILJAN COMMERCE GROUP, WHICH HE AND BIF USED TO FACILITATE SALIM'S MAY 1998 TRAVEL TO BOSNIA-HERZEGOVINA, MERE MONTHS BEFORE THE EMBASSY BOMBINGS IN AUGUST. LETTERS WRITTEN ON LJILJAN COMMERCE GROUP LETTERHEAD, WHICH APPEAR TO BE SIGNED BY ARNAOUT, REQUEST AN ENTRY VISA FOR SALIM INTO BOSNIA-HERZEGOVINA AND ALSO DESCRIBE LODGING ARRANGEMENTS FOR A DIRECTOR OF BIF THAT CORRESPOND TO THE DATES OF SALIM'S STAY AT THE SAME HOTEL.

BIF IS ALSO LINKED TO MOHAMED LOAY BAYAZID, WHO WAS IMPLICATED IN THE U.S. EMBASSY BOMBINGS TRIAL FOR HIS EFFORTS, APPROVED BY SALIM, TO OBTAIN URANIUM ON BEHALF OF BIN LADEN IN 1993-1994 FOR THE PURPOSE OF DEVELOPING A NUCLEAR WEAPON. BAYAZID'S DRIVER'S LICENSE APPLICATION, DATED SEPTEMBER 12, 1994, IDENTIFIES HIS ADDRESS AS THE ADDRESS OF BIF'S ILLINOIS OFFICE. TELEPHONE RECORDS INDICATE THAT IN THE LATE 1990S, WHEN BAYAZID LIVED IN TURKEY, MULTIPLE CALLS WERE PLACED BETWEEN BIF AND A COMPANY IN TURKEY THAT SALIM ADMITS TO SELLING TO BAYAZID.

IN THE EARLY 1990S, TO RAISE MONEY FOR THE MUJAHIDEEN IN BOSNIA-HERZEGOVINA, BIF PRODUCED VIDEOTAPES UNDER THE NAME LAJNAT AL-BIRR AL-ISLAMIAH, WHICH EULOGIZED DEAD FIGHTERS,

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INCLUDING AL QA'IDA MEMBERS KNOWN AS ABU ZUBAIR AL MADANI AND ABU ABBAS AL MADANI.

FINALLY, IN THE LATTER PART OF THE 1990S, SAIF AL ISLAM EL MASRY, A MEMBER OF AL QA'IDA'S MAJLIS AL SHURA (CONSULTATION COUNCIL), SERVED AS AN OFFICER IN BIF'S CHECHNYA OFFICE.

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BIF HAS ALSO BEEN LINKED TO OTHER DESIGNATED ENTITIES. BIF HAS LONGTIME CONNECTIONS TO HOLY LAND FOUNDATION ("HLF"), WHICH WAS DESIGNATED AS A SUPPORTER OF TERRORISM FOR ITS TIES TO HAMAS UNDER U.S. E.O. 13224 ON DECEMBER 4, 2001, AND BY THE EU UNDER COUNCIL COMMON POSITION 462 ON JUNE 17, 2002. BIF HAD AN AGREEMENT WITH HLF TO JOINTLY SUPPORT DAR ES SALEM HOSPITAL IN GAZA, A HAMAS-CONTROLLED ENTITY. A FEDERAL DISTRICT COURT RECENTLY UPHELD HLF'S DESIGNATION PURSUANT TO E.O. 13224.

FURTHERMORE, BIF HAS ENGAGED IN MANY ACTIVITIES THAT ARE INCONSISTENT WITH CHARITABLE ORGANIZATIONS. IN 2001, ARNAOUT AND AN EMPLOYEE IN THE BIF BOSNIA-HERZEGOVINA OFFICE DISCUSSED THE FACT THAT FINANCIAL SUPPORT FOR AN INJURED FIGHTER COULD NOT BE REFLECTED ON THE BOSNIAN OFFICE'S FINANCIAL RECORDS AND THAT A NEW LIST OF ORPHANS COULD BE CREATED TO JUSTIFY THE EXPENDITURES. THE TWO ALSO DISCUSSED A PLAN TO TRANSFER MONEY IN CASH FROM A BIF ACCOUNT IN THE UNITED STATES TO BIF'S OFFICE IN BOSNIA-HERZEGOVINA, SO THAT THE BOSNIA OFFICE COULD BALANCE ITS BOOKS.

ON APRIL 21, 1999, THE FBI RECOVERED A CLIPPING OF A NEWSPAPER ARTICLE FROM BIF'S TRASH THAT DISCUSSED SMALLPOX AND DETAILED THE NEED FOR U.S. BIO-TERRORISM PLANNING. SECTIONS OF THE ARTICLE WERE HIGHLIGHTED, WHICH DISCUSSED WEAKNESSES OF THE UNITED STATES' BIO-TERRORISM RESPONSE PLAN AND THE LACK OF SMALLPOX VACCINATIONS SHOULD A BIO-TERRORIST ATTACK OCCUR.

IN JUNE 1995, BIF DELIVERED AN X-RAY MACHINE TO A NAMED  
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REPRESENTATIVE OF THE CHECHEN MUJAHIDEEN IN BAKU, AZERBAIJAN, FOR THE USE OF THE CHECHEN MUJAHIDEEN, ACCORDING TO A RECEIPT OBTAINED FROM BIF'S ILLINOIS OFFICE. BIF ALSO WORKED TO OBTAIN ANTI-MINE BOOTS FOR THE CHECHEN MUJAHIDEEN.

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## ENTITIES (3):

I. BENEVOLENCE INTERNATIONAL FOUNDATION,  
EMPLOYEE IDENTIFICATION NUMBER (U.S.) 363823186;  
(A.K.A. AL BIR AL DAWALIA);  
(A.K.A. BIF);  
(A.K.A. BIF-USA);  
(A.K.A. MEZHDUNARODNYJ BLAGOTVORITEL'NYJ FOND)

## U.S. LOCATIONS:

A. 8820 MOBILE AVENUE, 1A, OAK LAWN, ILLINOIS, 60453 U.S.A.  
B. P.O. BOX 548, WORTH, ILLINOIS, 60482 U.S.A.  
C. (FORMERLY LOCATED AT) 9838 S. ROBERTS ROAD, SUITE 1W,  
PALOS HILLS, ILLINOIS, 60465 U.S.A.  
D. (FORMERLY LOCATED AT) 20-24 BRANFORD PLACE, SUITE 705,  
NEWARK, NEW JERSEY, 07102 U.S.A.

## FOREIGN LOCATIONS:

A. BASHIR SAFAR UGLI 69, BAKU, AZERBAIJAN  
B. 69 BOSHIR SAFAROGLU ST., BAKU, AZERBAIJAN  
C. SARAJEVO, BOSNIA-HERZEGOVINA  
D. ZENICA, BOSNIA-HERZEGOVINA  
E. (LAST KNOWN ADDRESS) 3 KING STREET, SOUTH WATERLOO,  
ONTARIO, N2J 3Z6 CANADA  
F. (LAST KNOWN ADDRESS) P.O. BOX 1508 STATION B,  
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MISSISSAUGA, ONTARIO, L4Y 4G2 CANADA  
G. (LAST KNOWN ADDRESS) 2465 CAWTHRA RD., #203,  
MISSISSAUGA, ONTARIO, L5A 3P2 CANADA  
H. OTTAWA, CANADA  
I. GROZNY, CHECHNYA  
J. 91 PAIHONGGOU, LANZHOU, GANSU, CHINA 730000  
K. HRVATOV 30, 41000, ZAGREB, CROATIA  
L. MAKHACHKALA, DAGHESTAN  
M. DUISI, GEORGIA  
N. TBILISI, GEORGIA  
O. NAZRAN, INGUSHETIA  
P. BURGEMEESTER KESSENSINGEL 40, MAASTRICHT, NETHERLANDS  
Q. HOUSE 111, FIRST FLOOR, STREET 64, F-10/3, ISLAMABAD,  
PAKISTAN  
R. P.O. BOX 1055, PESHAWAR, PAKISTAN  
S. AZOVSKAYA 6, KM. 3, OFF. 401, MOSCOW, RUSSIA 113149  
T. ULITSA OKTYABR'SKAYA, DOM. 89, MOSCOW, RUSSIA 127521  
U. P.O. BOX 1937, KHARTOUM, SUDAN  
V. P.O. BOX 7600, JEDDAH 21472, SAUDI ARABIA  
W. P.O. BOX 10845, RIYADH 11442, SAUDI ARABIA  
X. DUSHANBE, TAJIKISTAN

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Y. UNITED KINGDOM

## BIF ACTIVITY:

Z. AFGHANISTAN  
AA. BANGLADESH  
BB. GAZA STRIP  
CC. BOSNIA-HERZEGOVINA  
DD. YEMEN

II. BENEVOLENCE INTERNATIONAL FUND  
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(A.K.A. BIF-CANADA) ;  
(A.K.A. BENEVOLENT INTERNATIONAL FUND)

## LOCATIONS:

A. (LAST KNOWN ADDRESS) 2465 CAWTHRA RD., UNIT 203,  
MISSISSAUGA, ONTARIO, L5A 3P2 CANADA  
B. (LAST KNOWN ADDRESS) P.O. BOX 1508, STATION B,  
MISSISSAUGA, ONTARIO, L4Y 4G2 CANADA  
C. (LAST KNOWN ADDRESS) P.O. BOX 40015, 75 KING STREET  
SOUTH, WATERLOO, ONTARIO, N2J 4V1 CANADA  
D. (LAST KNOWN ADDRESS) 92 KING STREET, 201, WATERLOO,  
ONTARIO, N2J 1P5 CANADA

## III. BOSANSKA IDEALNA FUTURA

(A.K.A. BIF-BOSNIA) ;  
(A.K.A. BOSNIAN IDEAL FUTURE) ;  
(D.B.A. BECF CHARITABLE EDUCATIONAL CENTER) ;  
(D.B.A. BENEVOLENCE EDUCATIONAL CENTER)

## LOCATIONS:

A. SALKE LAGUMDZIJE 12, 71000 SARAJEVO, BOSNIA-HERZEGOVINA  
B. HADZIJE MAZICA PUT 16F, 72000 ZENICA, BOSNIA-HERZEGOVINA  
C. SEHIDSKA STREET, BREZA, BOSNIA-HERZEGOVINA  
D. KANAL 1, 72000 ZENICA, BOSNIA-HERZEGOVINA  
E. HAMZE CELENKE 35, ILIDZA, SARAJEVO, BOSNIA-HERZEGOVINA

END BACKGROUND PAPER

10. (U) MINIMIZE CONSIDERED.  
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